

APPENDIX H:

USACE PERMIT APPLICATION

Date Received	Entity	Comment	CBS Response	Agency Followup	Closure Email
2/21/2025	DNR	I have a question regarding the POA-2023-00433 Sitka Harbor PN on behalf of the Division of Mining, Land and Water. Is the entirety of the proposed development encompassed within the CBS municipal tideland conveyance area, or are any structures expected to extend beyond that boundary? I've attached the approximate boundary as displayed in Alaska Mapper.	We submitted an application with the boundary shown in the current mapper. In 2021 we provided an updated boundary and attached is that drawing with the corresponding public notice for the conveyance. Since then we have been waiting on survey instructions to complete the process. So as we understand it, our structures will not go outside of municipal tideland conveyance area.	Laurel Smith: Thank you for the follow up, I appreciate the additional context! I don't have further questions at this time.	March 4 from Laurel Smith
2/27/2025	NOAA	EFH Required	This project previously completed consultation under the MSA. 1) An EFH assessment was transmitted to NMFS in November 2020. 2) NMFS responded to the assessment within a December 4, 2021 letter. 3) On February 4, 2021, FAA sent a letter responding to the NMFS's letter. 4) A revised EFH assessment was included in the Final EA released in April 2021.	NMFS: Our conservation recommendations contained in the consultation with FAA included compensatory mitigation be required to mitigate direct project related impacts on EFH.	March 5 from Meggie Stogner
2/27/2025	USFWS	Jennie Spegon at USFWS called with no record of the project. Put in touch with Solstice with information on the consultation.	An IHA for otters was obtained for the project, it expired, and we will reapply when we are closer to construction.	No followup from USFWS.	USFWS no further correspondence. IHA will be reapplied when closer to construction.
3/10/2025	USCG	Lot 15A-2 which the CG is in the process of purchasing from DEED, we should be closing later this month. It looks like the concept footprint depicted in Concepts A-F on pg. 16 of the POA-2023-00433 Sitka Harbor PN may be right up to the boundary of Lot 15A-2, but unable to verify just from the satellite images.	The project team is aware of the design as it currently stands being slightly over the lot line, however it will be changed once 65% design is initiated, along with a few other minor tweaks. So our final design will accommodate the boundaries by adjusting our cut/fill line and road placement and will not affect the Coast Guard's lotlines.	USCG: Thank you both for the quick responses. I really appreciate the discussion and coordination on this. Please let me know if there is anything else needed from my office.	March 11 to Moira Meek



MEETING SUMMARY

PROJECT: Sitka Seaplane Base

DATE: 1/24/2025

PROJECT NUMBER: 63021.02

TIME: 9 am

ORGANIZER: Emily Creely

SUBJECT: Section 408 Consultation

ATTENDEES:

Michael Tencza

Dick Somerville

Emily Creely

ORGANIZATION:

USACE Section 408 Program

PND

DOWL

-
- The purpose of the meeting was to determine if a Section 408 consultation would be needed to ensure the proposed Sitka SPB project doesn't impact existing USACE infrastructure.
 - A map was reviewed that showed bathymetric contours, dimensions of the proposed project, and the distance between the proposed project and existing breakwater infrastructure. Michael indicated the distance between the proposed project and the existing infrastructure was sufficient.
 - He asked what would hold the transient float in place and Dick explained it would be pilings and that the pilings would be built in the center of the float, not around the perimeter, which was the option Michael preferred.
 - At the end of the meeting, Emily confirmed there were no outstanding data needs and there were none
 - Michael concluded by saying 408 consultation would not be needed and he would reach out to Nick Baggett and let him know he has no objection to the project or corps permit application.

TASK ASSIGNMENTS:	ASSIGNED TO:	DUE BY:

From: [Emily Creely](#)
To: [Emily Creely](#)
Subject: FW: [EXT] FW: POA-2023-00433 Sitka Harbor PN
Date: Tuesday, July 15, 2025 4:35:48 PM

From: Smith, Laurel A (DNR) <laurel.smith@alaska.gov>
Sent: Tuesday, March 4, 2025 11:04 AM
To: Emily Creely <ecreely@dowl.com>
Cc: Kelly O'Neill <koneill@north57ls.com>; Baggett, Nicholas S CIV USARMY CEPOA (USA) <Nicholas.S.Baggett@usace.army.mil>
Subject: RE: [EXT] FW: POA-2023-00433 Sitka Harbor PN

Hi Emily,

Thank you for the follow up, I appreciate the additional context! I don't have further questions at this time.

Best,

Laurel Smith

Southeast Regional Land Office
Division of Mining, Land and Water
Alaska Department of Natural Resources
PO Box 111020 | Juneau, Alaska 99811-1020
Phone: 907.465.3524 | **Email:** laurel.smith@alaska.gov
DNR DMLW Southeast Office Phone: 907.465.3400

From: Emily Creely <ecreely@dowl.com>
Sent: Friday, February 28, 2025 12:06 PM
To: Smith, Laurel A (DNR) <laurel.smith@alaska.gov>
Cc: Kelly O'Neill <koneill@north57ls.com>; Baggett, Nicholas S CIV USARMY CEPOA (USA) <Nicholas.S.Baggett@usace.army.mil>
Subject: RE: [EXT] FW: POA-2023-00433 Sitka Harbor PN

You don't often get email from ecreely@dowl.com. [Learn why this is important](#)

CAUTION: This email originated from outside the State of Alaska mail system. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Laurel,

Thank you for your comment.

We submitted an application with the boundary shown in the current mapper. In 2021 we provided an updated boundary and attached is that drawing with the corresponding public notice for the conveyance.

Since then we have been waiting on survey instructions to complete the process.

So as we understand it, our structures will not go outside of municipal tideland conveyance area.

I'm cc'ing Kelly (our survey subconsultant) who has been managing this process for the project. Feel free to ask any questions.

Thanks,
Em

From: Smith, Laurel A (DNR) <laurel.smith@alaska.gov>

Sent: Friday, February 21, 2025 3:52 PM

To: Baggett, Nicholas S CIV USARMY CEPOA (USA) <Nicholas.S.Baggett@usace.army.mil>

Subject: [Non-DoD Source] POA-2023-00433 Sitka Harbor PN

Good afternoon,

I have a question regarding the POA-2023-00433 Sitka Harbor PN on behalf of the Division of Mining, Land and Water. Is the entirety of the proposed development encompassed within the CBS municipal tideland conveyance area, or are any structures expected to extend beyond that boundary? I've attached the approximate boundary as displayed in Alaska Mapper.

Thank you!

Laurel Smith

Southeast Regional Land Office

Division of Mining, Land and Water

Alaska Department of Natural Resources

PO Box 111020 | Juneau, Alaska 99811-1020

Phone: 907.465.3524 | **Email:** laurel.smith@alaska.gov

DNR DMLW Southeast Office Phone: 907.465.3400

Emily Creely, PWS

Environmental Specialist

DOWL

(907) 562-2000 | office

(907) 865-1216 | direct

dowl.com

From: [Jenny Liljedahl](#)
To: [Emily Creely](#); [Emily Corley](#); [Chris Maus](#)
Cc: [Aaron Christie](#); [Joseph Bea](#); [Riddick Proveaux](#)
Subject: [EXT] FW: Coast Guard Department of Waterways Management (dpw) review of POA 2023-00433 Sitka Harbor Permit for needs of Private Aids to Navigation
Date: Thursday, February 13, 2025 8:50:50 AM
Attachments: [image002.png](#)

WARNING: External Sender - use caution when clicking links and opening attachments.

Good morning,

Joseph received this email from USCG; I am assuming it stemmed from Nick Baggett (USACE) posting [public notice of permit application](#) for the seaplane base.

Please review and incorporate as needed.

Thanks!

Jenny Liljedahl, PE

907.227.5669



From: Sargent, Richard A CPO USCG D17 (USA) <Richard.A.Sargent@uscg.mil>
Sent: Wednesday, February 12, 2025 1:57 PM
To: Joseph Bea <joseph.bea@cityofsitka.org>
Cc: Buck, Todd R CIV USCG D17 (USA) <Todd.R.Buck@uscg.mil>; Seris, David M CIV USCG D17 (USA) <David.M.Seris@uscg.mil>
Subject: Coast Guard Department of Waterways Management (dpw) review of POA 2023-00433 Sitka Harbor Permit for needs of Private Aids to Navigation

Good Afternoon,

Our Recommendation for Required PATON to mark and identify the location of the Sea Plane Ramp Float or outer edges furthest from the shore to allow maritime traffic to easily identify the structure as to not cause an allision. The Lights should be Amber as to not be confused with background lighting from shore, with a recommended flash characteristic of Quick. I have attached the CG-2554 Application for Private Aids to Navigation, an example of a filled out CG-2554, and finally a PATON Handout that has companies in no particular order that have reached out to the Office for dissemination of their companies' products and capabilities if you need additional companies for market research for the required lighting of the Sea Plane Ramp / Float. Below is how the U.S. Coast Guard reviews permits for a need for PATON and what Class of PATON is required. In this instance we believe Class I PATON would be in order.

The primary factors in determining aid classification are the area, the type of aid, and the amount of

vessel traffic. Classes of private aids are defined in reference (c) and summarized below:

Class I: Aids to Navigation which the owner is legally obligated to establish, maintain, and operate as prescribed by the Coast Guard. All Class I aids will be charted and advertised in the Light List.

Class II: Aids to Navigation exclusive of Class I, located in waters used by general navigation. Class II private aids are advertised in the Light List. These aids are usually published on nautical charts, except for small private aids which show less than three feet above water or are located deep inside creeks, inlets and other back waters, and aids that are frequently relocated due to shoaling and other changing local conditions.

Class III: Aids to Navigation exclusive of Class I and II, located in waters not ordinarily used by general navigation. These aids are unlighted and include most regulatory buoys and signs, small information markers, yacht club race marks and some other small, special purpose buoys. Class III aids are not listed in the Light List. They will not be charted except when the height above water shown by such aids exceeds three feet.

If you have any questions I am always available to answer and help guide you through the process.

V/R

BMC Richard A. Sargent

D17 DPW

Tel: 907-463-2266

Cell: 346-289-6977



December 2, 2024

Nicholas Baggett
ATTN: Kenai Field Office
P.O. Box 6898
JBER, Alaska 99506-0898
Nicholas.S.Baggett@usace.army.mil

**Subject: Individual Permit Application
POA-2023-00433; Sitka Seaplane Base**

Dear Mr. Baggett,

On behalf of the City and Borough of Sitka (CBS), DOWL is submitting an individual permit application to place fill material in wetlands and Sitka Harbor for a proposed Seaplane Base (SPB), west of the City of Sitka, Alaska (Attachments 1 and 2). The new SPB will replace the existing SPB located on the eastern shore of Sitka Channel, near Eliason Harbor and downtown Sitka. The new SPB would be located near 1190 Seward Avenue on the northwest side of Japonski Island, approximately 1.5 miles west of downtown Sitka at 57.0568 North Latitude; 135.3595 West Longitude (Sec. 34 and 35, Township 55S, Range 63E, Copper River Meridian, United States Geological Survey Quadrangle Sitka A5).

Regulatory Setting: The proposed project will involve work in terrestrial wetlands, and intertidal and marine waters of Sitka Harbor under U.S. Army Corps of Engineers jurisdiction per Section 10 of the Rivers and Harbors Act and Section 404 of the Clean Water Act. Waters of the U.S. impacted by the proposed project include wetlands.

Purpose and Need: The purpose of the Project is to provide safe and reliable seaplane access to Sitka by constructing a new SPB and deactivate/decommission the existing 65-year-old base which is at the end of its useful life and in poor condition. The project is needed to address capacity, safety, operational, and condition deficiencies at the existing SPB, which is located in a congested location with conflicting adjacent uses has insufficient capacity and space to accommodate current and future demand. It has poor, unsafe dock conditions for fueling and maneuvering, is adjacent to a congested sea lane and has only eight docking spaces which are reduced to four during low tide. The current SPB also has wildlife conflicts with a nearby seafood processing plant and requires pilots to navigate a busy channel with ship traffic.

Please review the provided information at your earliest convenience and deem the application is complete. If you have any questions or require additional information, please contact me by email at jgrabel@dowl.com or by telephone at (907) 562-2000.

Sincerely,
DOWL

Josh Grabel
Environmental Specialist

Attachment(s):
1. ENG Form 4345
2. Figures
3. Supplemental Information

ATTACHMENT 1 – ENG FORM 4345

U.S. Army Corps of Engineers (USACE) APPLICATION FOR DEPARTMENT OF THE ARMY PERMIT For use of this form, see 33 CFR 325. The proponent agency is CECW-CO-R.			Form Approved - OMB No. 0710-0003 Expires: 08-31-2023		
The public reporting burden for this collection of information, OMB Control Number 0710-0003, is estimated to average 11 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or burden reduction suggestions to the Department of Defense, Washington Headquarters Services, at whs.mc-alex.esd.mbx.dd-dod-information-collections@mail.mil . Respondents should be aware that notwithstanding any other provision of law, no person shall be subject to any penalty for failing to comply with a collection of information if it does not display a currently valid OMB control number. PLEASE DO NOT RETURN YOUR APPLICATION TO THE ABOVE EMAIL.					
PRIVACY ACT STATEMENT					
Authorities: Rivers and Harbors Act, Section 10, 33 USC 403; Clean Water Act, Section 404, 33 USC 1344; Marine Protection, Research, and Sanctuaries Act, Section 103, 33 USC 1413; Regulatory Programs of the Corps of Engineers; Final Rule 33 CFR 320-332. Principal Purpose: Information provided on this form will be used in evaluating the application for a permit. Routine Uses: This information may be shared with the Department of Justice and other federal, state, and local government agencies, and the public and may be made available as part of a public notice as required by Federal law. Submission of requested information is voluntary, however, if information is not provided the permit application cannot be evaluated nor can a permit be issued. One set of original drawings or good reproducible copies which show the location and character of the proposed activity must be attached to this application (see sample drawings and/or instructions) and be submitted to the District Engineer having jurisdiction over the location of the proposed activity. An application that is not completed in full will be returned. System of Record Notice (SORN). The information received is entered into our permit tracking database and a SORN has been completed (SORN #A1145b) and may be accessed at the following website: http://dpcl.dod.mil/Privacy/SORNsIndex/DOD-wide-SORN-Article-View/Article/570115/a1145b-ce.aspx					
(ITEMS 1 THRU 4 TO BE FILLED BY THE CORPS)					
1. APPLICATION NO. POA-2023-00433		2. FIELD OFFICE CODE		3. DATE RECEIVED	
				4. DATE APPLICATION COMPLETE	
(ITEMS BELOW TO BE FILLED BY APPLICANT)					
5. APPLICANT'S NAME First - Joseph Middle - Last - Bea Company - City and Borough of Sitka E-mail Address - joseph.bea@cityofsitka.org			8. AUTHORIZED AGENT'S NAME AND TITLE (agent is not required) First - Josh Middle - Last - Grabel Company - DOWL E-mail Address - jgrabel@dowl.com		
6. APPLICANT'S ADDRESS: Address- 100 Lincoln St. City - Sitka State - Alaska Zip - 99835 Country -			9. AGENT'S ADDRESS: Address- 5015 Business Park Blvd #4000 City - Anchorage State - Alaska Zip - 9950 Country - USA		
7. APPLICANT'S PHONE NOS. w/AREA CODE a. Residence b. Business c. Fax 907-747-1803			10. AGENTS PHONE NOS. w/AREA CODE a. Residence b. Business c. Fax 907-562-2000		
STATEMENT OF AUTHORIZATION					
11. I hereby authorize, <u>Josh Grabel</u> to act in my behalf as my agent in the processing of this application and to furnish, upon request, supplemental information in support of this permit application.					
_____ SIGNATURE OF APPLICANT			_____ DATE		
NAME, LOCATION, AND DESCRIPTION OF PROJECT OR ACTIVITY					
12. PROJECT NAME OR TITLE (see instructions) New Sitka Seaplane Base					
13. NAME OF WATERBODY, IF KNOWN (if applicable) Sitka Harbor			14. PROJECT STREET ADDRESS (if applicable) Address 1190 Seward Avenue		
15. LOCATION OF PROJECT Latitude: °N 57.0568 Longitude: °W -135.3595			City - Sitka State- Alaska Zip- 99835		
16. OTHER LOCATION DESCRIPTIONS, IF KNOWN (see instructions) State Tax Parcel ID Municipality City and Borough of Sitka Section - 34 and 35 Township - 55 South Range - 63 East					

17. DIRECTIONS TO THE SITE

From Sitka Airport, follow Airport Road toward the City Center. Turn left on Tongass Drive. Turn left on Seward Avenue and follow to the end of the road. Project is located north of the dead end cul-de-sac.

18. Nature of Activity (Description of project, include all features)

See supplemental information.

19. Project Purpose (Describe the reason or purpose of the project, see instructions)

See cover letter.

USE BLOCKS 20-23 IF DREDGED AND/OR FILL MATERIAL IS TO BE DISCHARGED

20. Reason(s) for Discharge

Fill material would be excavated from wetlands, and excavated and discharged to waters of the U.S. for construction of a new seaplane base. Based on the nature of the activity, impacts to waters of the U.S. are unavoidable.

21. Type(s) of Material Being Discharged and the Amount of Each Type in Cubic Yards:

Type Amount in Cubic Yards	Type Amount in Cubic Yards	Type Amount in Cubic Yards
See supplemental information		

22. Surface Area in Acres of Wetlands or Other Waters Filled (see instructions)

Acres 2.45
or
Linear Feet

23. Description of Avoidance, Minimization, and Compensation (see instructions)

See supplemental information.

24. Is Any Portion of the Work Already Complete? ☐ Yes ☒ No IF YES, DESCRIBE THE COMPLETED WORK

25. Addresses of Adjoining Property Owners, Lessees, Etc., Whose Property Adjoins the Waterbody (if more than can be entered here, please attach a supplemental list).

a. Address- SEARHC- 222 Tongass Dr

City - Sitka

State - Alaska

Zip - 99835

b. Address- U.S. Coast Guard- 611 Airport Road

City - Sitka

State - Alaska

Zip - 99835

c. Address-

City -

State -

Zip -

d. Address-

City -

State -

Zip -

e. Address-

City -

State -

Zip -

26. List of Other Certificates or Approvals/Denials received from other Federal, State, or Local Agencies for Work Described in This Application.

AGENCY	TYPE APPROVAL*	IDENTIFICATION NUMBER	DATE APPLIED	DATE APPROVED	DATE DENIED
See supplemental	Information.				

* Would include but is not restricted to zoning, building, and flood plain permits

27. Application is hereby made for permit or permits to authorize the work described in this application. I certify that this information in this application is complete and accurate. I further certify that I possess the authority to undertake the work described herein or am acting as the duly authorized agent of the applicant.

SIGNATURE OF APPLICANT

DATE

SIGNATURE OF AGENT

DATE

The Application must be signed by the person who desires to undertake the proposed activity (applicant) or it may be signed by a duly authorized agent if the statement in block 11 has been filled out and signed.

18 U.S.C. Section 1001 provides that: Whoever, in any manner within the jurisdiction of any department or agency of the United States knowingly and willfully falsifies, conceals, or covers up any trick, scheme, or disguises a material fact or makes any false, fictitious or fraudulent statements or representations or makes or uses any false writing or document knowing same to contain any false, fictitious or fraudulent statements or entry, shall be fined not more than \$10,000 or imprisoned not more than five years or both.

ATTACHMENT 2 – FIGURES

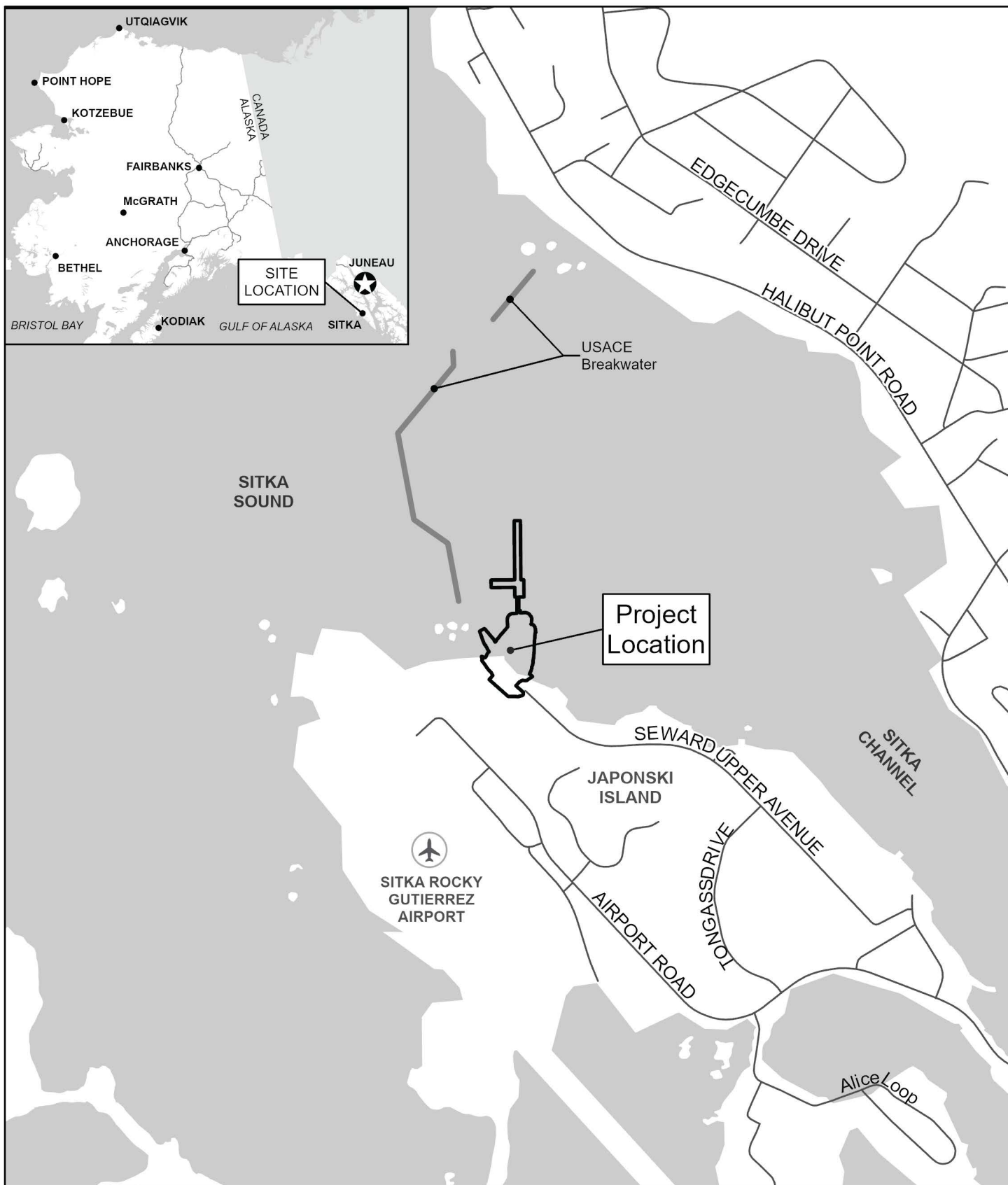


FIGURE 1: Vicinity Map

POA-2020-00370

Applicant: City and Borough of Sitka

Proposed Activity: Sitka Seaplane Base

Section 34-35 T 55 S, R 63 E Copper River Meridian USGS

Lat.: 57.055868° N Long.: 135.364283° W

Sheet: 1 of 6

Date: 11/22/2024

Project Outline

DOT&PF Road

0 0.1 0.2 Mile

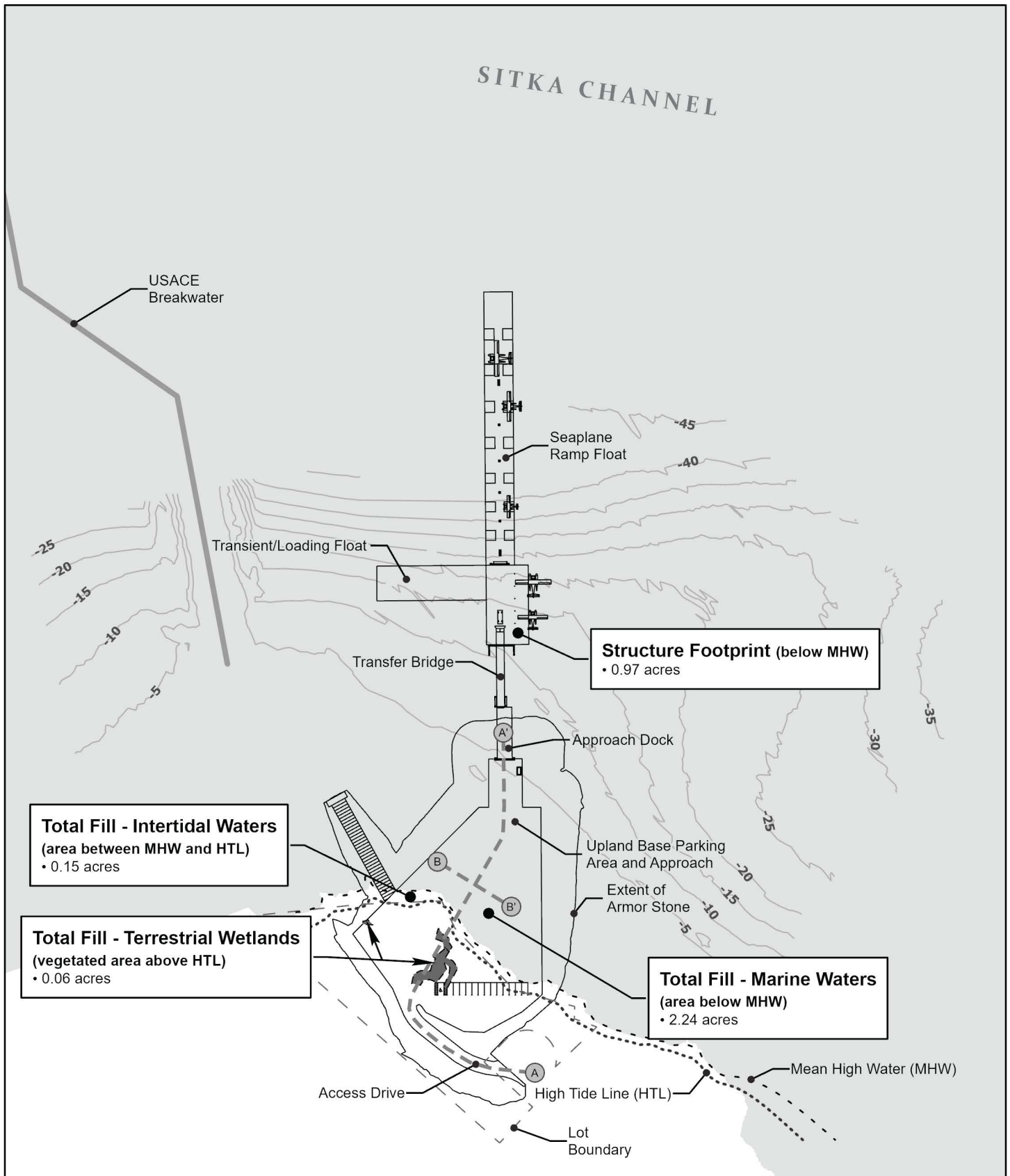


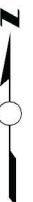
FIGURE 2: Plan View - Proposed

POA-2020-00370
 Applicant: City and Borough of Sitka
 Proposed Activity: Sitka Seaplane Base
 Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
 Lat.: 57.055868° N Long.: 135.364283° W
 Sheet: 2 of 6

Date: 11/22/2024

Lot Boundary
 Waterbody
 Wetland Impact
 High Tide Line (HTL)
 Mean High Water (MHW)
 Water Depth (feet)

0 100 200 Feet



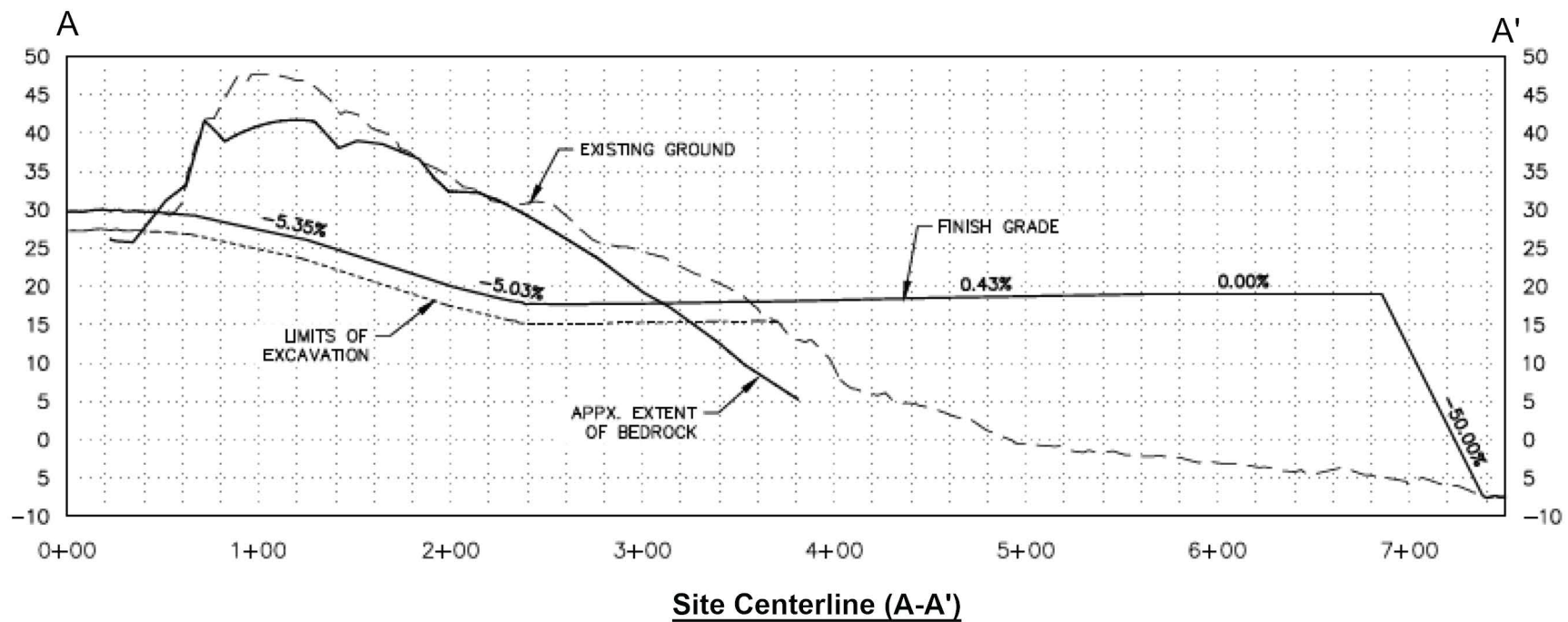


FIGURE 3A: Elevation View

POA-2020-00370

Applicant: City and Borough of Sitka

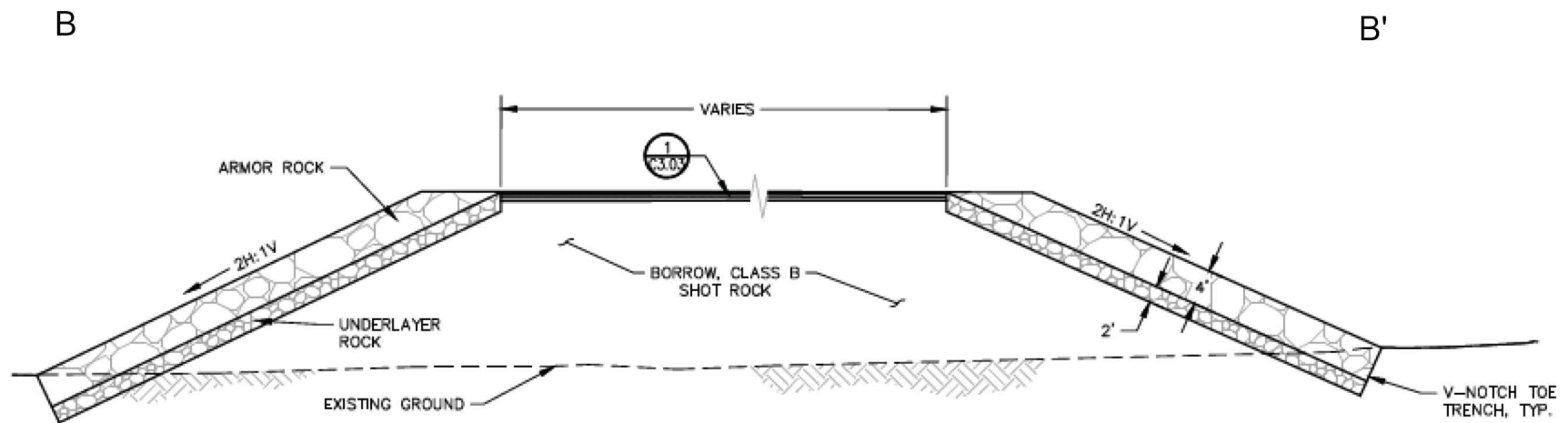
Proposed Activity: Sitka Seaplane Base

Section 34-35 T 55 S, R 63 E Copper River Meridian USGS

Lat.: 57.055868° N Long.: 135.364283° W

Sheet: 3 of 6

Date: 11/22/2024



Uplands Section - Typical (B-B')

FIGURE 3B: Elevation View

POA-2020-00370

Applicant: City and Borough of Sitka

Proposed Activity: Sitka Seaplane Base

Section 34-35 T 55 S, R 63 E Copper River Meridian USGS

Lat.: 57.055868° N Long.: 135.364283° W

Sheet: 4 of 6

Date: 11/22/2024

Concept A
Marine Waters Impact: 0.8 acres
Intertidal Waters Impact: 0.16 acres
Wetlands Impact: 0.06 acres



Concept B
Marine Waters Impact: 0.11 acres
Intertidal Waters Impact: 0.04 acres
Wetlands Impact: 0.05 acres



Concept C
Marine Waters Impact: 0.76 acres
Intertidal Waters Impact: 0.16 acres
Wetlands Impact: 0.06 acres



Concept D
Marine Waters Impact: 1.87 acres
Intertidal Waters Impact: 0.21 acres
Wetlands Impact: 0.06 acres



Concept E
Marine Waters Impact: 1.34 acres
Intertidal Waters Impact: 0.16 acres
Wetlands Impact: 0.06 acres



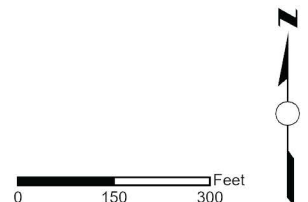
Concept F
(Preferred Concept)
Marine Waters Impact: 2.24 acres
Intertidal Waters Impact: 0.15 acres
Wetlands Impact: 0.06 acres



FIGURE 4: Concept Alternatives

POA-2020-00370
 Applicant: City and Borough of Sitka
 Proposed Activity: Sitka Seaplane Base
 Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
 Lat.: 57.055868° N Long.: 135.364283° W
 Sheet: 5 of 6 Date: 11/22/2024

- Concept Footprint
- Wetland Boundary
- High Tide Line (HTL)
- Mean High Water (MHW)



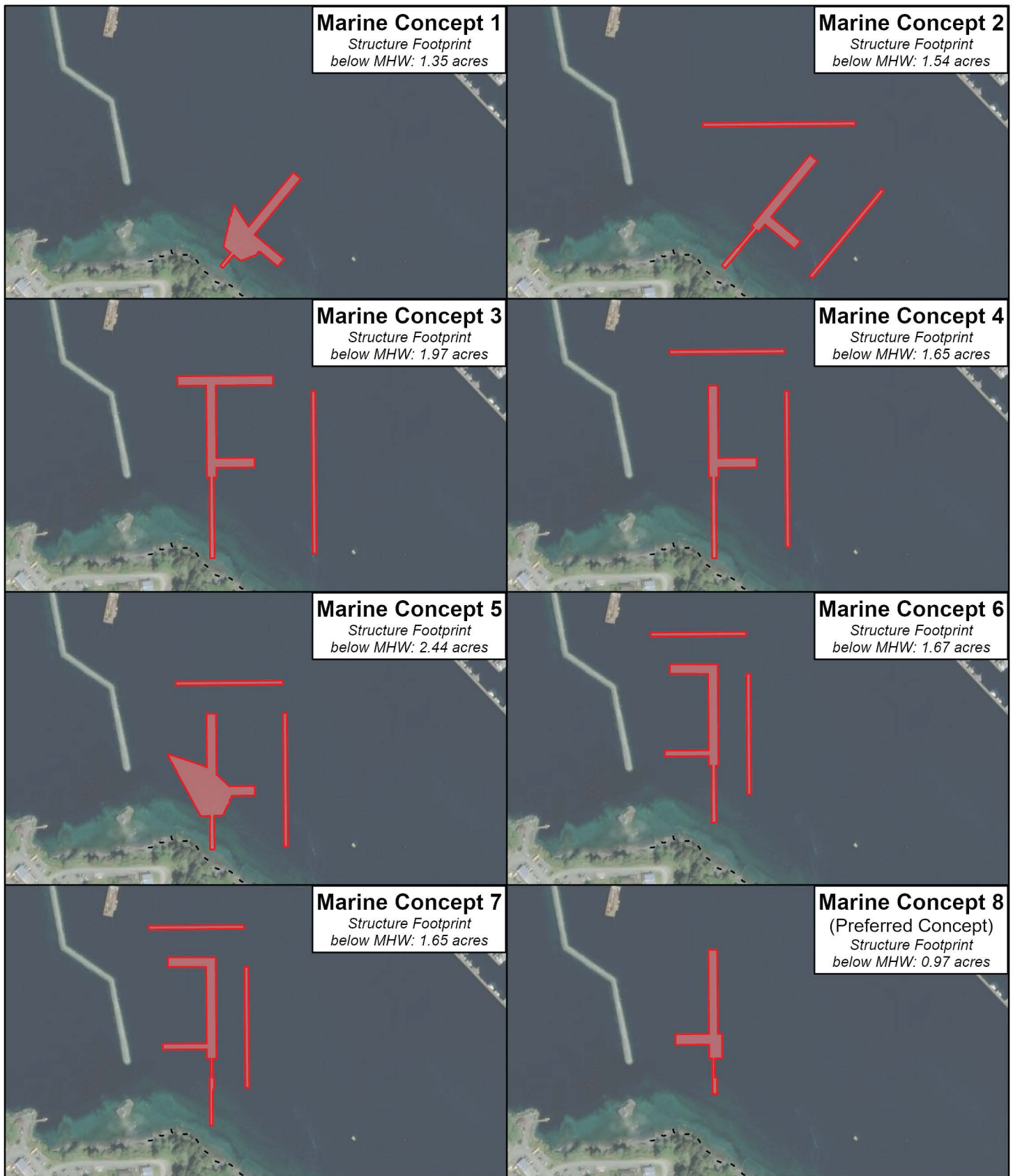


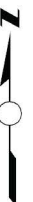
FIGURE 5: Marine Concept Alternatives

POA-2020-00370
 Applicant: City and Borough of Sitka
 Proposed Activity: Sitka Seaplane Base
 Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
 Lat.: 57.055868° N Long.: 135.364283° W
 Sheet: 6 of 6

Date: 11/22/2024

■ Marine Concept Footprint
 - - - Mean High Water (MHW)

0 350 700 Feet



ATTACHMENT 3 – SUPPLEMENTAL INFORMATION

Supplemental Information

Block 18- Nature of Activity

The project would construct an approximately 3.86-acre gravel pad in uplands, wetlands, and waters of the U.S. on which a haul out ramp and approach dock would be based. The pad would also provide space for vehicle turnaround, parking, basic amenities, curb, vehicle driveway, security fencing, and landscape buffer (Figure 2) (Note: certain components would be in uplands). Material would be excavated from the side slopes above Sitka Channel to level the proposed fill pad, including from wetlands mapped during the 2020 wetland delineation.

Proposed Action (Current)

The proposed action is to construct a new SPB in Sitka Channel (Figure 3A and 3B) and deactivate the existing SPB (Figure 4). The current proposed action consists of the following:

Marine Components (0.97 acres in waters of the U.S.)

- Seaplane Ramp Float to support 10 Cessna and 4 Beaver seaplane berths
- Transient/Loading Dock
- Drive-Down Float
- Transfer Bridge
- Approach Dock foot approach dock on pile foundation

Fill Material in Section 10/404- Base Parking Area and Approach (2.45 acres in waters of the U.S.)

- Seaplane Haulout Ramp
- Utilities include electricity, water, and lighting
- Security fencing
- 14 Parking spaces
- Vegetative Buffer
- Access Driveway
- Covered Shelter
- Other Services (locations to be determined at next design phase)
 - Aircraft tie-downs
 - Maneuvering room
 - Fire Truck Access
 - Restroom

Table 1. Sitka SPB Project Construction Components

Component	Current Proposed Action
Marine Components	0.97 acres in WOUS
<i>Seaplane float with ramps</i>	417 x 46 ft
<i>Transient Loading Float</i>	175 x 56 ft
<i>Drivedown gangway</i>	128 x 68 ft
<i>Transfer Bridge</i>	120 x 12 ft
<i>Approach Dock</i>	80 x 24 ft
Base Parking Area and Approach (acres)	2.45 acres in WOUS
<i>Seaplane haul out ramp</i>	230 x 30 ft
<i>Utilities</i>	electricity, water, and lighting
<i>Parking spaces</i>	14
<i>Security fencing</i>	934 ft
<i>Vegetative Buffer (acres)</i>	0.12
<i>Access driveway</i>	200 x 23 ft
<i>Covered waiting area</i>	yes
Other Actions	
<i>Deactivation of Existing SPB</i>	yes
<i>Construction phasing</i>	Upland Base Parking Area and Approach first, then marine components

The Project would place fill in 0.06 acres of wetlands above HTL, 0.15 acres of intertidal waters between HTL and MWH, and 2.24 acres in marine waters below MHW, resulting in 2.45 acres of fill impacts in WOUS subject to Section 404 of the CWA (Figure 2). Additionally, approximately 0.97 acres of structures below MWH will be placed to support floats, ramps and bridge in marine waters.

Block 21. Type of Material Being Discharged and the Amount of Each Type in Cubic Yards

Table 2. Approximate Fill and Structure Quantities

Construction Component	Cut/Fill Type	Area (Acres)	Total Volume (CY)*
Excavation of Wetland	<i>Cut</i>	<i>0.06</i>	<i>Cut</i>
Fill in intertidal waters (Section 404: Area Between HTL ~13' and MHW ~9.16')	<i>Armor Rock, Underlayment, and Class B Shot Rock</i>	<i>0.15</i>	<i>1,860</i>
Fill in marine waters (Sections 10/404: Area below MHW ~9.16')	<i>Armor Rock, Underlayment, and Class B Shot Rock</i>	<i>2.24</i>	<i>29,150</i>
Total		2.45	31,010
Structures below MHW	<i>Transfer Bridge, Seaplane Ramp Float</i>	<i>0.97</i>	

Block 23- Description of Avoidance, Minimization, and Compensation

Site selection alternatives: Several design alternatives were considered. FAA seaplane base planning criteria and aviation user input were used to evaluate 12 sites in 2002 for a safe takeoff, landing, taxiing, and docking operations and to accommodate facility needs to adequately address forecast operations capacity.

The 2002 study evaluated sites in four steps:

- Site identification
- Fatal Flaw Screening (including topography, wind characteristics, wave characteristics)
- Conceptual Layouts and Evaluation
- Preferred Alternative Recommendation

Nine sites were determined to have fatal flaw due to topography, wind and wave conditions, and other marine traffic congestion issues. Three sites were identified as reasonable alternatives all located on Japonski Island's northeast shore. Additional site selection analyses conducted in 2012 and 2016 recommended the site at the northeast end of Japonski Island as the Proposed Alternative (DOWL HKM).

Design alternatives:

On-site fill pad alternatives included (Figure 4):

Concept A- is a large fill pad footprint at approximately 2.4 acres in overall size. Concept A included a 2,400 square feet office, waiting shelter, restrooms, and shop. Also included was a 2,400 square feet

building expansion option and 20 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 1.0 acre of waters of the U.S. Impacts.

Concept B- is the smallest fill pad footprint at approximately 1.1 acres in overall size. The majority of the fill footprint is restricted to the existing parcel with the exception of the seaplane haulout ramp. This concept avoided impacts to the historic bunker. Concept B included only 9 vehicle parking stalls and no waiting shelter. Concept A consists of 0.05 acre of wetland and 0.2 acre of waters of the U.S. Impacts.

Concept C- is a mid-range development footprint at approximately 2.0 acres in overall size. Concept C included a 2,400 square feet office, waiting shelter, restrooms, and shop. Also included was a 2,400 square feet building expansion option and 11 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 0.9 acre of waters of the U.S. Impacts.

Concept D- is the largest upland development footprint at approximately 3.1 acres in overall size. Concept D included a 600 square feet terminal building with covered shelter, waiting, and restrooms. It included 30 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 2.1 acres of waters of the U.S. Impacts.

Concept E is the 2nd largest footprint at approximately 2.6 acres in overall size. Concept E included a 200 square feet covered shelter and 15 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 1.5 acres of waters of the U.S. Impacts.

Concept F is the preferred alternative with 3.9 acres in overall size. Concept F consists of 0.06 acre of wetland and 2.4 acres of waters of the U.S. Impacts. The preferred alternative is the only practicable alternative that meets the project purpose and need, minimizes impacts to intertidal waters between the HTL and MHW, and reaches deeper water necessary for seaplane access. The preferred alternative would improve the safety of seaplane operation in the channel, along with reducing traffic and congestion in Sitka Channel. The preferred alternative would reduce conflicts with marine vessels during landing and takeoff with a relocated seaplane lane. The relocated seaplane lane moves taxi operations into a wider, less congested section of Sitka Channel. Concept F would balance excavation and fill and expand into the channel to shorten the required marine elements, reducing the costs of site development and maximizing the operational and cost efficiency of the site as a self-sustaining SPB.

Different marine concepts included **(Figure 5)**:

Marine Concept 1- was originally prepared in 2016 prior to more recent wind and wave studies, thus no wave protection included in concept. Concept 1 consists of 1.35 acres of waters of the U.S. footprint.

Marine Concept 2- entire facility moved offshore into deeper water to eliminate dredging requirement. Floating wave attenuators added. Concept 2 consists of 1.54 acres of waters of the U.S. footprint.

Marine Concept 3- facility has been rotated and located in deeper water to eliminate dredging. Contains floating wave attenuators. Concept 3 consists of 1.97 acres of waters of the U.S. footprint.

Marine Concept 4- is similar to marine concept 3, but with the north wave attenuator detached and moved further from the seaplane float. Concept 4 consists of 1.65 acres of waters of the U.S. footprint.

Marine Concept 5- is similar to marine concept 4, but facility located closer to shore to reduce the access trestle length. Concept 5 consists of 2.44 acres of waters of the U.S. footprint.

Marine Concept 6- is similar to marine concept 4, but transient float relocated to the west side of the facility. Concept 6 consists of 1.67 acres of waters of the U.S. footprint.

Marine Concept 7- is similar to marine concept 6 with a longer and narrower trestle to avoid dredging and north and west floating wave attenuators. Concept 7 consists of 1.65 acres of waters of the U.S. footprint.

Marine Concept 8- is the preferred alternative. This is the 2024 65% design. Concept 8 consists of 0.97 acres of waters of the U.S. footprint. Concept 8 has the smallest structure footprint in Section 404/10 waters and removes the use of wave attenuators.

The 2018 Memorandum of Agreement between USACE and EPA is being followed for avoidance, minimization, and compensation in Alaska for the proposed project.

Avoidance: Avoiding impacts to waters of the U.S. is not practicable. Wetlands and tidal waters are unavoidable due to the size requirements of the fill pad in proximity to deeper waters to meet the project purpose and need. In addition, the existing parcel size above the High Tide Line is not sufficient to accommodate project infrastructure and must be expanded into Sitka Harbor.

- The gravel topped fill pad size requirement is based on the proposed seaplane parking, vehicle parking, Seaplane Haulout Ramp, and maneuvering requirements of multiple vehicles with seaplane operations.
- The wetlands identified during the 2020 wetland delineation are centrally located within the parcel and avoidance is not practical.
- FAA planning criteria for seaplane bases recommends at least 4 feet of water for seaplane bases, necessitating structures out to the required depth in Sitka Harbor.
- No design alternative completely avoided waters of the U.S.

Minimization: Emphasis has been placed on minimizing unavoidable impacts to waters of the U.S. by limiting fill discharges to the minimum amount and size necessary to achieve the project purpose.

Design Methods

- The proposed fill material and seaplane floats in Sitka Harbor are the minimum fill and structures needed to meet the project purpose.
- For fill pad concepts, Concept F had the largest fill footprint in waters of the U.S. while concept B had the smallest fill footprint in waters of the U.S. Ultimately, Concept F was selected based on the size and layout of the fill pad features required to meet the project purpose. All of the features would not fit within a smaller landward footprint and still meet FAA requirements.
- Concept F removed a 2,400 square feet building from the fill pad to reduce impacts to Sitka Harbor. This design change further reduced the fill footprint in waters of the U.S.
- The majority of the parcel 19208000 at 1190 Seward Avenue is uplands except for 0.06 acres of wetlands.
- Marine Concept 8 removed breakwater features and minimized structures in Sitka Harbor.

Construction Methods

- Construction activities would be conducted according to the APDES Alaska Construction General Permit including a SWPPP identifying appropriate BMPs to use during construction to prevent erosion and untreated runoff from reaching nearby waterbodies.

Compensation: The project has been designed to minimize impacts to waters of the U.S. to meet the project purpose and site selection criteria.

- The existing floats and ramps would be removed from the existing seaplane location, but piles would be left in place.
- Approximately 2.45 acres of Section 404/10 wetlands and waters of the U.S. would be impacted by the proposed fill and excavation activities.
- Compensatory mitigation would be provided by purchasing credits from a mitigation bank or in-lieu fee program to replace functions lost from aquatic resources.

Block 26- List of Other Approvals for Work Described in This Application

The following permits would be required:

- DNR (Tideland conveyance)
- Alaska Department of Environmental Conservation (ADEC) (Section 401 CWA; Alaska Pollutant Discharge Elimination System [APDES] General Permit for Discharges from Large and Small Construction Activities/National Pollutant Discharge Elimination System Section 402 Permit)
- CBS (Floodplain Regulation Development Permit)

Additional required consultations and approvals include:

- Alaska State Historic Preservation Officer (SHPO) and Local Indian Tribes, Alaskan Native Villages and Native Hawaiian organizations (National Historic Preservation Act [NHPA] and US Department of Transportation Act Section 4(f))
- NMFS (Endangered Species Act [ESA], Magnuson-Stevens Fishery Conservation & Management Act, Marine Mammal Protection Act [MMPA])
 - Biological Opinion, Incidental Harassment Authorization, EFH Assessment
 - USFWS (ESA, MMPA, Fish & Wildlife Coordination Act)

References

DOWL HKM. 2012. Sitka Seaplane Base. Siting Analysis. Sitka, Alaska. Prepared for City and Borough of Sitka.

DOWL. 2016. Sitka Seaplane Base. Siting Analysis. Sitka, Alaska. Prepared for City and Borough of Sitka.



US Army Corps
of Engineers
Alaska District

Regulatory Division (1145)
CEPOA-RD
Post Office Box 6898
JBER, Alaska 99506-0898

Public Notice of Application for Permit

PUBLIC NOTICE DATE:	February 10, 2025
EXPIRATION DATE:	March 12, 2025
REFERENCE NUMBER:	POA-2023-00433
WATERWAY:	Sitka Harbor

Interested parties are hereby notified that a Department of the Army permit application has been received for work in waters of the United States as described below and shown on the enclosed project drawings.

All comments regarding this public notice should be sent to the address noted above. If you desire to submit your comments by email, you should send it to the project manager's email as listed below or to regpagemaster@usace.army.mil. All comments should include the public notice reference number listed above.

All comments should reach this office no later than the expiration date of this public notice to become part of the record and be considered in the decision. Please contact Nicholas Baggett at (907) 227-3124 or by email at nicholas.s.baggett@usace.army.mil if further information is desired concerning this public notice.

APPLICANT: Joseph Bea, City of Sitka, 100 Lincoln Street, Sitka, Alaska, 99835

AGENT: Dowl Environmental Consulting, Josh Grabel, jgrabel@dowl.com

LOCATION: The project site is located on Japonski Island in Sitka Channel within Section 34 & 35, T. 55 S., R. 63 E., Copper River Meridian; USGS Quad Map Sitka A-5; Latitude 57.0568° N., Longitude -135.3595° W.; at 1190 Seward Avenue, in Sitka, Alaska. Directions: From the Sitka Airport, follow Airport Road toward the City Center, Turn left on Tongass Drive, Turn left on Seward Avenue and follow to the end of the road. Project is located north of the dead-end cul-de-sac.

PURPOSE: The purpose of the project is to provide safe and reliable seaplane access to Sitka by constructing a new SPB and deactivate/decommission the existing 65-year-old base which is at the end of its useful life and in poor condition. The project is needed to address capacity,

safety, operational, and condition deficiencies at the existing SPB, which is located in a congested location with conflicting adjacent uses has insufficient capacity and space to accommodate current and future demand. It has poor, unsafe dock conditions for fueling and maneuvering, is adjacent to a congested sea lane and has only eight docking spaces which are reduced to four during low tide. The current SPB also has wildlife conflicts with a nearby seafood processing plant and requires pilots to navigate a busy channel with ship traffic.

PROPOSED WORK: The project would construct an approximately 3.86-acre gravel pad in uplands, wetlands, and waters of the U.S. on which a haul out ramp and approach dock would be based. The pad would also provide space for vehicle turnaround, parking, basic amenities, curb, vehicle driveway, security fencing, and landscape buffer. Material would be excavated from the side slopes above Sitka Channel to level the proposed fill pad, including from wetlands mapped during the 2020 wetland delineation. The Project would place fill in 0.06 acres of wetlands above HTL, 0.15 acres of intertidal waters between HTL and MWH, and 2.24 acres in marine waters below MHW, resulting in 2.45 acres of fill impacts in WOUS subject to Section 404 of the CWA. Additionally, approximately 0.97 acres of structures below MWH will be placed to support floats, ramps and bridge in marine waters. **(See Individual Permit Application Letter with Attachments 1-3, dated December 3, 2024.)**

APPLICANT PROPOSED MITIGATION: The applicant proposes the following mitigation measures to avoid, minimize, and compensate for impacts to waters of the United States from activities involving discharges of dredged or fill material.

a. Avoidance: Avoiding impacts to waters of the U.S. is not practicable. Wetlands and tidal waters are unavoidable due to the size requirements of the fill pad in proximity to deeper waters to meet the project purpose and need. In addition, the existing parcel size above the High Tide Line is not sufficient to accommodate project infrastructure and must be expanded into Sitka Harbor.

b. Minimization: Emphasis has been placed on minimizing unavoidable impacts to waters of the U.S. by limiting fill discharges to the minimum amount and size necessary to achieve the project purpose.

c. Compensatory Mitigation: Approximately 2.45 acres of Section 404 wetlands and waters of the U.S. would be impacted by the proposed fill and excavation activities. Compensatory mitigation would be provided by purchasing credits from a mitigation bank or in-lieu fee program to replace functions lost from impacts to the aquatic resources.

For a complete review of the project's design alternatives, please see Attachment 3, - "Supplemental Information", dated December 3, 2024.

WATER QUALITY CERTIFICATION: A permit for the described work will not be issued until a certification or waiver of certification, as required under Section 401 of the Clean Water Act (Public Law 95-217), has been received from the Alaska Department of Environmental Conservation.

CULTURAL RESOURCES: The lead Federal agency, the U.S. Department of Transportation Federal Aviation Administration is responsible for compliance with the requirements of Section 106 of the National Historic Preservation Act. The U.S. Army Corps of Engineers (Corps) will review the U.S. Department of Transportation Federal Aviation Administration's documentation and either concur with their documentation or continue to work with them until any issues are resolved. A permit for the described work will not be issued until the Section 106 process has been completed and the Corps concurs with the U.S. Department of Transportation Federal Aviation Administration's work or documentation.

ENDANGERED SPECIES: The lead Federal agency, the U.S. Department of Transportation Federal Aviation Administration is responsible for compliance with Section 7 of the Endangered Species Act. The U.S. Army Corps of Engineers (Corps) will review the U.S. Department of Transportation Federal Aviation Administration's documentation and either concur with their documentation or continue to work with them until any issues are resolved. A permit for the described work will not be issued until any and all issues have been resolved involving endangered species and the Corps concurs with the U.S. Department of Transportation Federal Aviation Administration's work or documentation.

ESSENTIAL FISH HABITAT: The Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act), as amended by the Sustainable Fisheries Act of 1996, requires all Federal agencies to consult with the NMFS on all actions, or proposed actions, permitted, funded, or undertaken by the agency, that may adversely affect Essential Fish Habitat (EFH).

The lead Federal agency, the U.S. Department of Transportation Federal Aviation Administration is responsible for compliance with the requirements of the Magnuson-Stevens Act. The U.S. Army Corps of Engineers (Corps) will review the U.S. Department of Transportation Federal Aviation Administration's documentation and either concur with their documentation or continue to work with them until any issues are resolved. A permit for the described work will not be issued until the Essential Fish Habitat (EFH) review process has been completed and the Corps concurs with the U.S. Department of Transportation Federal Aviation Administration's work or documentation.

TRIBAL CONSULTATION: The Corps fully supports tribal self-governance and government-to-government relations between Federally recognized Tribes and the Federal government. Tribes with protected rights or resources that could be significantly affected by a proposed Federal action (e.g., a permit decision) have the right to consult with the Corps, Alaska District, on a government-to-government basis. Views of each Tribe regarding protected rights and resources will be accorded due consideration in this process. This public notice serves as notification to the Tribes within the area potentially affected by the proposed work and invites their participation in the Federal decision-making process regarding the protected Tribal rights or resources. Consultation may be initiated by the affected Tribe upon written request to the District Commander. This application is being coordinated with federally recognized tribes and other consulting parties. Any comments federal recognized tribes and other consulting parties may have concerning presently unknown archeological or historic data that may be lost or destroyed by the work under the requested permit will be considered in the Corps final assessment of the described work.

PUBLIC HEARING: Any person may request, in writing, within the comment period specified in this notice, that a public hearing be held to consider this application. Requests for public hearings shall state, with particularity, reasons for holding a public hearing.

EVALUATION: The decision whether to issue a permit will be based on an evaluation of the probable impacts, including cumulative impacts of the proposed activity and its intended use on the public interest. Evaluation of the probable impacts, which the proposed activity may have on the public interest, requires a careful weighing of all the factors that become relevant in each particular case. The benefits, which reasonably may be expected to accrue from the proposal, must be balanced against its reasonably foreseeable detriments. The outcome of the general balancing process would determine whether to authorize a proposal, and if so, the conditions under which it will be allowed to occur. The decision should reflect the national concern for both protection and utilization of important resources. All factors, which may be relevant to the proposal, must be considered including the cumulative effects thereof. Among those are conservation, economics, aesthetics, general environmental concerns, wetlands, cultural values, fish and wildlife values, flood hazards, floodplain values, land use, navigation, shore erosion and accretion, recreation, water supply and conservation, water quality, energy needs, safety, food and fiber production, mineral needs, considerations of property ownership, and, in general, the needs and welfare of the people. For activities involving 404 discharges, a permit will be denied if the discharge that would be authorized by such permit would not comply with the Environmental Protection Agency's 404(b)(1) guidelines. Subject to the preceding sentence and any other applicable guidelines or criteria (see Sections 320.2 and 320.3), a permit will be granted unless the District Commander determines that it would be contrary to the public interest.

The Corps is soliciting comments from the public; Federal, State, and local agencies and officials; Indian Tribes; and other interested parties in order to consider and evaluate the impacts of this proposed activity. Any comments received will be considered by the Corps to determine whether to issue, modify, condition, or deny a permit for this proposal. To make this decision, comments are used to assess impacts on endangered species, historic properties, water quality, general environmental effects, and the other public interest factors listed above. Comments are used in the preparation of an Environmental Assessment and/or an Environmental Impact Statement pursuant to the National Environmental Policy Act. Comments are also used to determine the need for a public hearing and to determine the overall public interest of the proposed activity.

AUTHORITY: This permit will be issued or denied under the following authorities:

(X) Perform work in or affecting navigable waters of the United States – Section 10 Rivers and Harbors Act 1899 (33 U.S.C. 403).

(X) Discharge dredged or fill material into waters of the United States – Section 404 Clean Water Act (33 U.S.C. 1344). Therefore, our public interest review will consider the guidelines

set forth under Section 404(b) of the Clean Water Act (40 CFR 230).

Project drawings are enclosed with this public notice.

District Commander
U.S. Army, Corps of Engineers

Enclosures



December 2, 2024

Nicholas Baggett
ATTN: Kenai Field Office
P.O. Box 6898
JBER, Alaska 99506-0898
Nicholas.S.Baggett@usace.army.mil

**Subject: Individual Permit Application
POA-2023-00433; Sitka Seaplane Base**

Dear Mr. Baggett,

On behalf of the City and Borough of Sitka (CBS), DOWL is submitting an individual permit application to place fill material in wetlands and Sitka Harbor for a proposed Seaplane Base (SPB), west of the City of Sitka, Alaska (Attachments 1 and 2). The new SPB will replace the existing SPB located on the eastern shore of Sitka Channel, near Eliason Harbor and downtown Sitka. The new SPB would be located near 1190 Seward Avenue on the northwest side of Japonski Island, approximately 1.5 miles west of downtown Sitka at 57.0568 North Latitude; 135.3595 West Longitude (Sec. 34 and 35, Township 55S, Range 63E, Copper River Meridian, United States Geological Survey Quadrangle Sitka A5).

Regulatory Setting: The proposed project will involve work in terrestrial wetlands, and intertidal and marine waters of Sitka Harbor under U.S. Army Corps of Engineers jurisdiction per Section 10 of the Rivers and Harbors Act and Section 404 of the Clean Water Act. Waters of the U.S. impacted by the proposed project include wetlands.

Purpose and Need: The purpose of the Project is to provide safe and reliable seaplane access to Sitka by constructing a new SPB and deactivate/decommission the existing 65-year-old base which is at the end of its useful life and in poor condition. The project is needed to address capacity, safety, operational, and condition deficiencies at the existing SPB, which is located in a congested location with conflicting adjacent uses has insufficient capacity and space to accommodate current and future demand. It has poor, unsafe dock conditions for fueling and maneuvering, is adjacent to a congested sea lane and has only eight docking spaces which are reduced to four during low tide. The current SPB also has wildlife conflicts with a nearby seafood processing plant and requires pilots to navigate a busy channel with ship traffic.

Please review the provided information at your earliest convenience and deem the application is complete. If you have any questions or require additional information, please contact me by email at jgrabel@dowl.com or by telephone at (907) 562-2000.

Sincerely,
DOWL

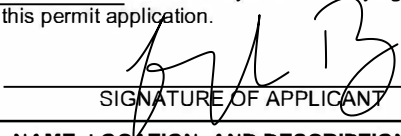
A handwritten signature in black ink, appearing to read "Josh Grabel", is written over a light blue horizontal line.

Josh Grabel
Environmental Specialist

Attachment(s):

1. ENG Form 4345
2. Figures
3. Supplemental Information

ATTACHMENT 1 – ENG FORM 4345

U.S. Army Corps of Engineers (USACE)		Form Approved - OMB No. 0710-0003 Expires: 08-31-2023	
APPLICATION FOR DEPARTMENT OF THE ARMY PERMIT			
For use of this form, see 33 CFR 325. The proponent agency is CECW-CO-R.			
The public reporting burden for this collection of information, OMB Control Number 0710-0003, is estimated to average 11 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or burden reduction suggestions to the Department of Defense, Washington Headquarters Services, at whs.mc-alex.esd.mbx.dd-dod-information-collections@mail.mil . Respondents should be aware that notwithstanding any other provision of law, no person shall be subject to any penalty for failing to comply with a collection of information if it does not display a currently valid OMB control number. PLEASE DO NOT RETURN YOUR APPLICATION TO THE ABOVE EMAIL.			
PRIVACY ACT STATEMENT			
Authorities: Rivers and Harbors Act, Section 10, 33 USC 403; Clean Water Act, Section 404, 33 USC 1344; Marine Protection, Research, and Sanctuaries Act, Section 103, 33 USC 1413; Regulatory Programs of the Corps of Engineers; Final Rule 33 CFR 320-332. Principal Purpose: Information provided on this form will be used in evaluating the application for a permit. Routine Uses: This information may be shared with the Department of Justice and other federal, state, and local government agencies, and the public and may be made available as part of a public notice as required by Federal law. Submission of requested information is voluntary, however, if information is not provided the permit application cannot be evaluated nor can a permit be issued. One set of original drawings or good reproducible copies which show the location and character of the proposed activity must be attached to this application (see sample drawings and/or instructions) and be submitted to the District Engineer having jurisdiction over the location of the proposed activity. An application that is not completed in full will be returned. System of Record Notice (SORN). The information received is entered into our permit tracking database and a SORN has been completed (SORN #A1145b) and may be accessed at the following website: http://dpcl.defense.gov/Privacy/SORNSIndex/DOD-wide-SORN-Article-View/Article/570115/a1145b-ce.aspx			
(ITEMS 1 THRU 4 TO BE FILLED BY THE CORPS)			
1. APPLICATION NO. POA-2023-00433	2. FIELD OFFICE CODE	3. DATE RECEIVED	4. DATE APPLICATION COMPLETE
(ITEMS BELOW TO BE FILLED BY APPLICANT)			
5. APPLICANT'S NAME First - Joseph Middle - Last - Bea Company - City and Borough of Sitka E-mail Address - joseph.bea@cityofsitka.org		8. AUTHORIZED AGENT'S NAME AND TITLE (agent is not required) First - Josh Middle - Last - Grabel Company - DOWL E-mail Address - jgrabel@dowl.com	
6. APPLICANT'S ADDRESS: Address- 100 Lincoln St. City - Sitka State - Alaska Zip - 99835 Country -		9. AGENT'S ADDRESS: Address- 5015 Business Park Blvd #4000 City - Anchorage State - Alaska Zip - 9950 Country -USA	
7. APPLICANT'S PHONE NOS. w/AREA CODE a. Residence b. Business c. Fax 907-747-1803		10. AGENTS PHONE NOS. w/AREA CODE a. Residence b. Business c. Fax 907-562-2000	
STATEMENT OF AUTHORIZATION			
11. I hereby authorize, <u>Josh Grabel</u> to act in my behalf as my agent in the processing of this application and to furnish, upon request, supplemental information in support of this permit application. <div style="text-align: center;"> _____ SIGNATURE OF APPLICANT</div> <div style="text-align: right;">12/3/2024 _____ DATE</div>			
NAME, LOCATION, AND DESCRIPTION OF PROJECT OR ACTIVITY			
12. PROJECT NAME OR TITLE (see instructions) New Sitka Seaplane Base			
13. NAME OF WATERBODY, IF KNOWN (if applicable) Sitka Harbor		14. PROJECT STREET ADDRESS (if applicable) Address 1190 Seward Avenue City - Sitka State- Alaska Zip- 99835	
15. LOCATION OF PROJECT Latitude: °N 57.0568 Longitude: °W -135.3595			
16. OTHER LOCATION DESCRIPTIONS, IF KNOWN (see instructions) State Tax Parcel ID Municipality City and Borough of Sitka Section - 34 and 35 Township - 55 South Range - 63 East			

17. DIRECTIONS TO THE SITE

From Sitka Airport, follow Airport Road toward the City Center. Turn left on Tongass Drive. Turn left on Seward Avenue and follow to the end of the road. Project is located north of the dead end cul-de-sac.

18. Nature of Activity (Description of project, include all features)

See supplemental information.

19. Project Purpose (Describe the reason or purpose of the project, see instructions)

See cover letter.

USE BLOCKS 20-23 IF DREDGED AND/OR FILL MATERIAL IS TO BE DISCHARGED

20. Reason(s) for Discharge

Fill material would be excavated from wetlands, and excavated and discharged to waters of the U.S. for construction of a new seaplane base. Based on the nature of the activity, impacts to waters of the U.S. are unavoidable.

21. Type(s) of Material Being Discharged and the Amount of Each Type in Cubic Yards:

Type	Type	Type
Amount in Cubic Yards	Amount in Cubic Yards	Amount in Cubic Yards
See supplemental information		

22. Surface Area in Acres of Wetlands or Other Waters Filled (see instructions)

Acres 2.45
or
Linear Feet

23. Description of Avoidance, Minimization, and Compensation (see instructions)

See supplemental information.

24. Is Any Portion of the Work Already Complete? ☐ Yes ☒ No IF YES, DESCRIBE THE COMPLETED WORK

25. Addresses of Adjoining Property Owners, Lessees, Etc., Whose Property Adjoins the Waterbody (if more than can be entered here, please attach a supplemental list).

a. Address- SEARHC- 222 Tongass Dr

City - Sitka

State - Alaska

Zip - 99835

b. Address- U.S. Coast Guard- 611 Airport Road

City - Sitka

State - Alaska

Zip - 99835

c. Address-

City -

State -

Zip -

d. Address-

City -

State -

Zip -

e. Address-

City -

State -

Zip -

26. List of Other Certificates or Approvals/Denials received from other Federal, State, or Local Agencies for Work Described in This Application.

AGENCY	TYPE APPROVAL*	IDENTIFICATION NUMBER	DATE APPLIED	DATE APPROVED	DATE DENIED
See supplemental	Information.				

* Would include but is not restricted to zoning, building, and flood plain permits

27. Application is hereby made for permit or permits to authorize the work described in this application. I certify that this information in this application is complete and accurate. I further certify that I possess the authority to undertake the work described herein or am acting as the duly authorized agent of the applicant.

SIGNATURE OF APPLICANT

12/3/2024

DATE

SIGNATURE OF AGENT

DATE

The Application must be signed by the person who desires to undertake the proposed activity (applicant) or it may be signed by a duly authorized agent if the statement in block 11 has been filled out and signed.

18 U.S.C. Section 1001 provides that: Whoever, in any manner within the jurisdiction of any department or agency of the United States knowingly and willfully falsifies, conceals, or covers up any trick, scheme, or disguises a material fact or makes any false, fictitious or fraudulent statements or representations or makes or uses any false writing or document knowing same to contain any false, fictitious or fraudulent statements or entry, shall be fined not more than \$10,000 or imprisoned not more than five years or both.

ATTACHMENT 2 – FIGURES

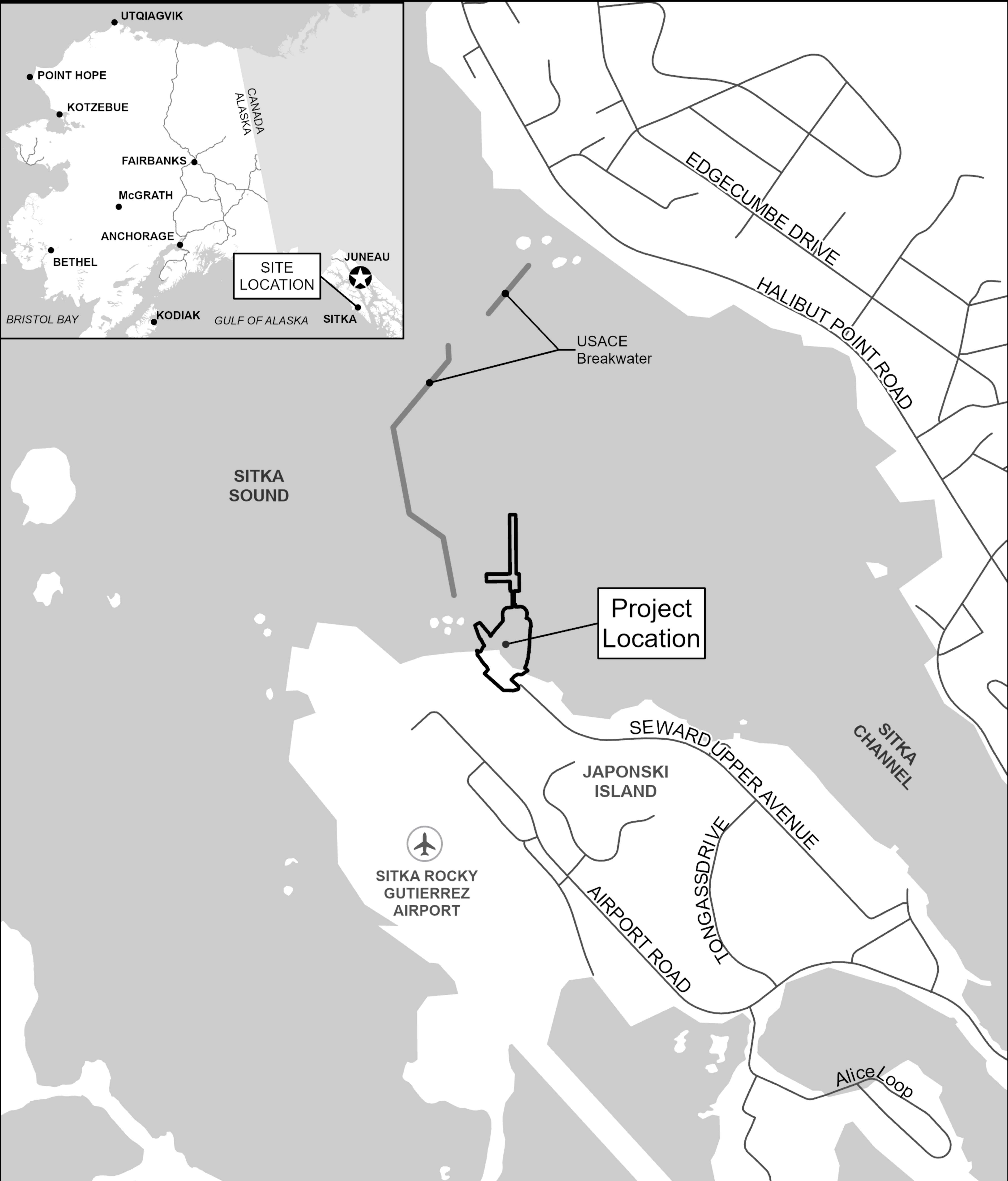
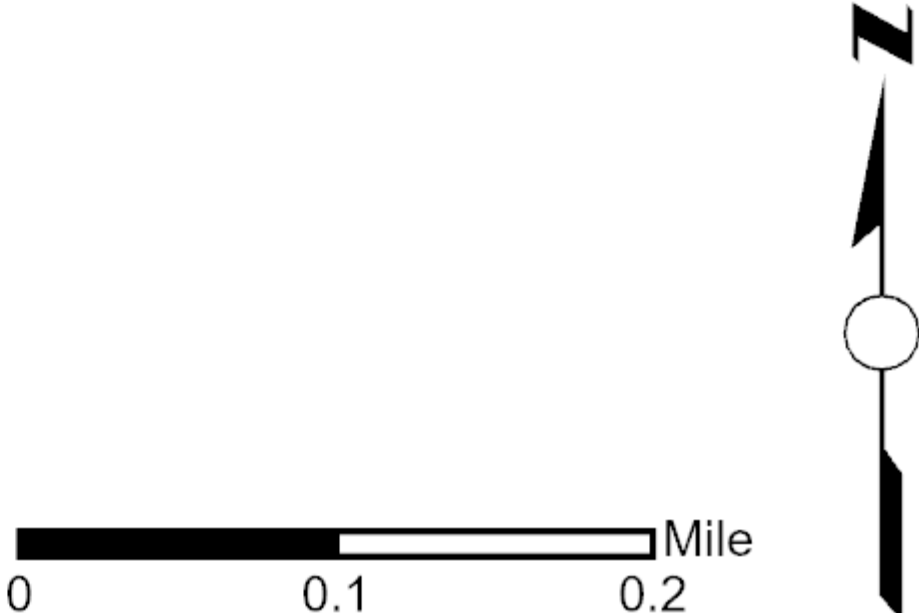


FIGURE 1: Vicinity Map

POA-2020-00370
Applicant: City and Borough of Sitka
Proposed Activity: Sitka Seaplane Base
Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
Lat.: 57.055868° N Long.: 135.364283° W
Sheet: 1 of 6

Date: 11/22/2024

 Project Outline
 DOT&PF Road



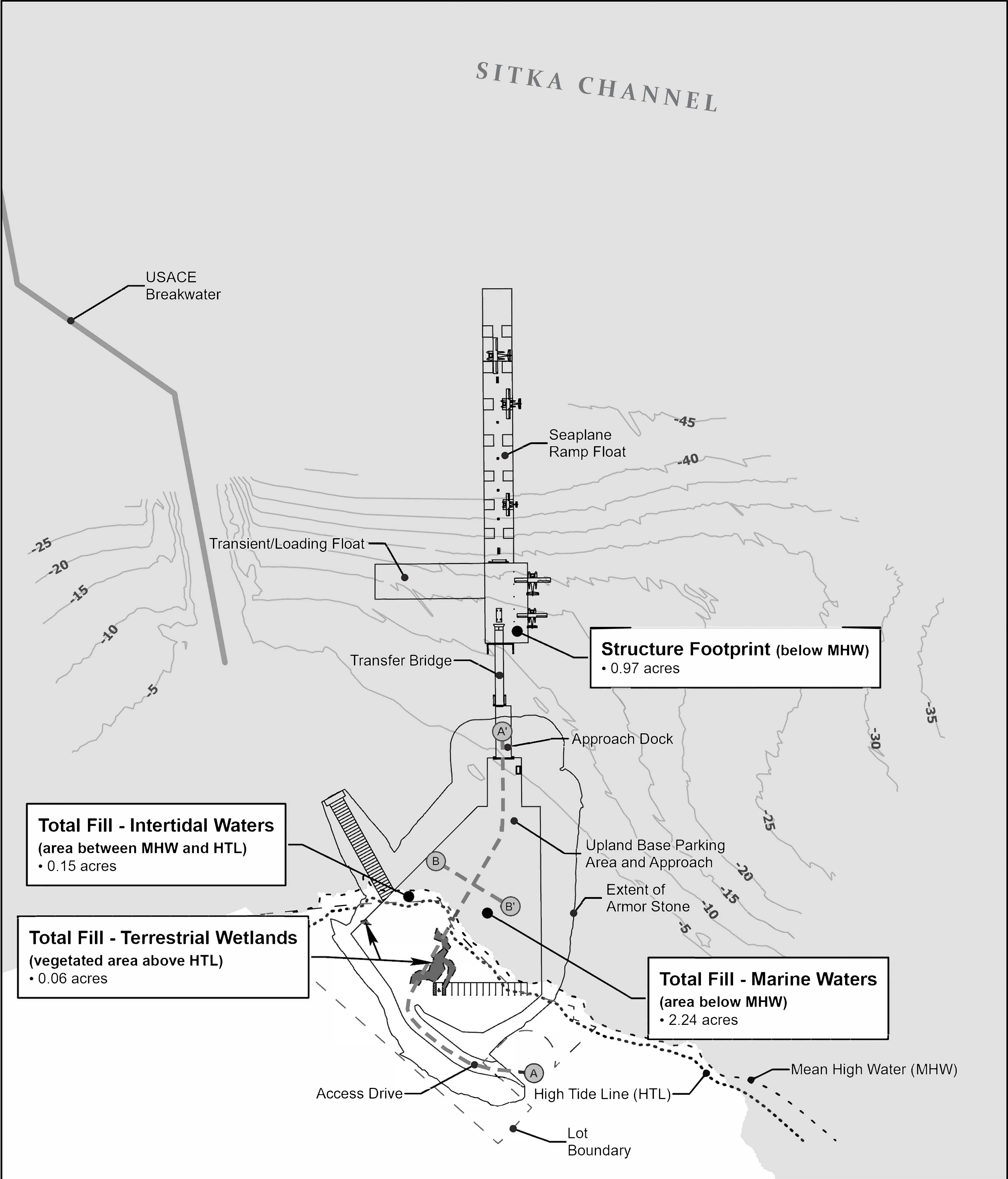


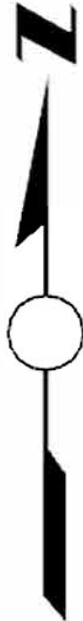
FIGURE 2: Plan View - Proposed

POA-2020-00370
Applicant: City and Borough of Sitka
Proposed Activity: Sitka Seaplane Base
Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
Lat.: 57.055868° N Long.: 135.364283° W
Sheet: 2 of 6

Date: 11/22/2024

- | | |
|----------------|-----------------------|
| Lot Boundary | High Tide Line (HTL) |
| Waterbody | Mean High Water (MHW) |
| Wetland Impact | Water Depth (feet) |

0 100 200 Feet



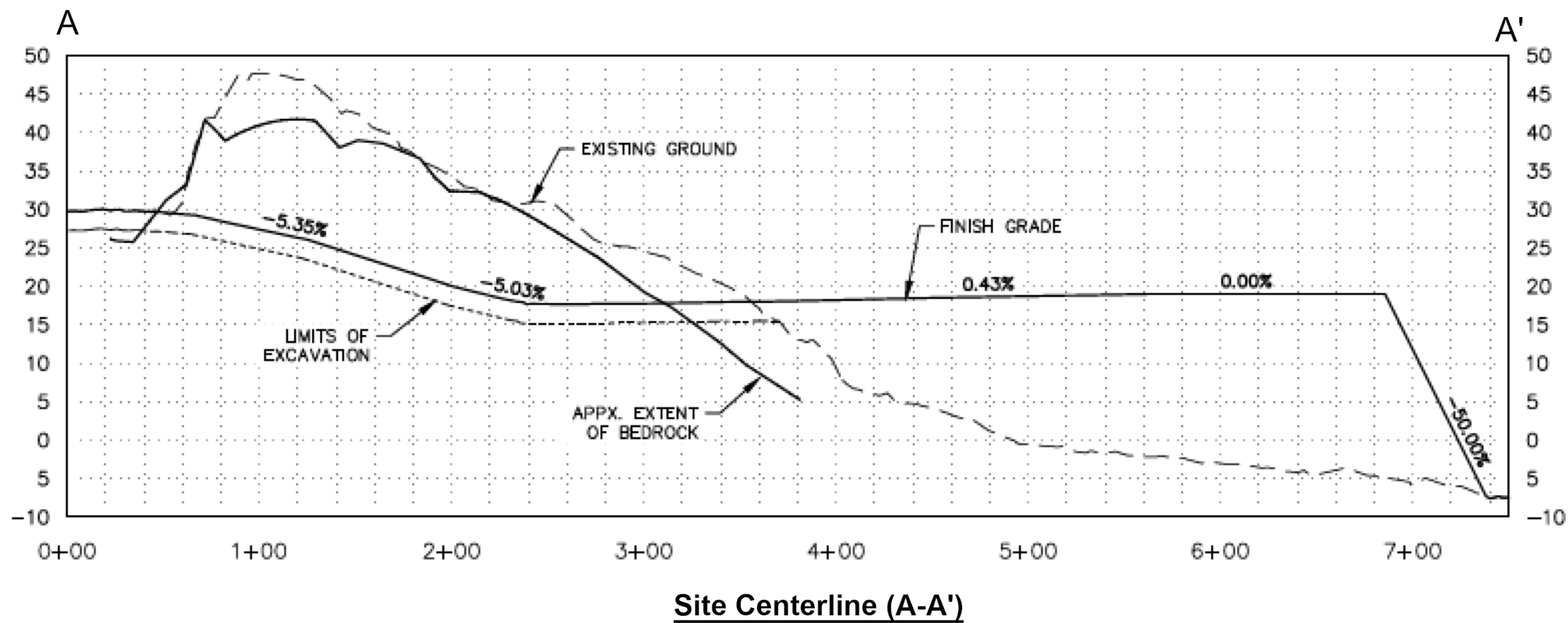


FIGURE 3A: Elevation View

POA-2020-00370

Applicant: City and Borough of Sitka

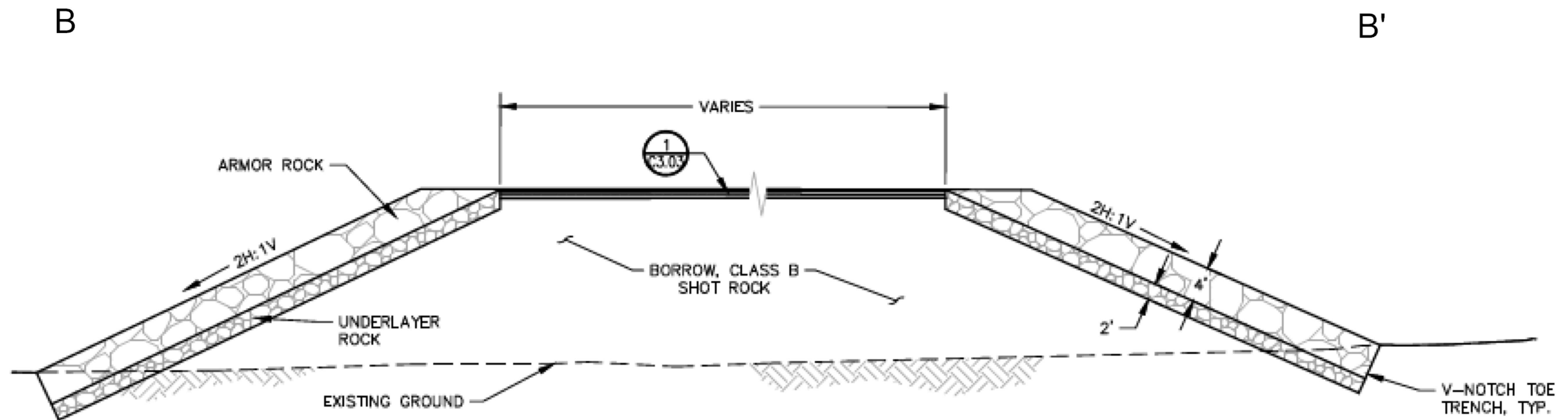
Proposed Activity: Sitka Seaplane Base

Section 34-35 T 55 S, R 63 E Copper River Meridian USGS

Lat.: 57.055868° N Long.: 135.364283° W

Sheet: 3 of 6

Date: 11/22/2024



Uplands Section - Typical (B-B')

FIGURE 3B: Elevation View

POA-2020-00370

Applicant: City and Borough of Sitka

Proposed Activity: Sitka Seaplane Base

Section 34-35 T 55 S, R 63 E Copper River Meridian USGS

Lat.: 57.055868° N Long.: 135.364283° W

Sheet: 4 of 6

Date: 11/22/2024

Concept A
Marine Waters Impact: 0.8 acres
Intertidal Waters Impact: 0.16 acres
Wetlands Impact: 0.06 acres



Concept B
Marine Waters Impact: 0.11 acres
Intertidal Waters Impact: 0.04 acres
Wetlands Impact: 0.05 acres



Concept C
Marine Waters Impact: 0.76 acres
Intertidal Waters Impact: 0.16 acres
Wetlands Impact: 0.06 acres



Concept D
Marine Waters Impact: 1.87 acres
Intertidal Waters Impact: 0.21 acres
Wetlands Impact: 0.06 acres



Concept E
Marine Waters Impact: 1.34 acres
Intertidal Waters Impact: 0.16 acres
Wetlands Impact: 0.06 acres



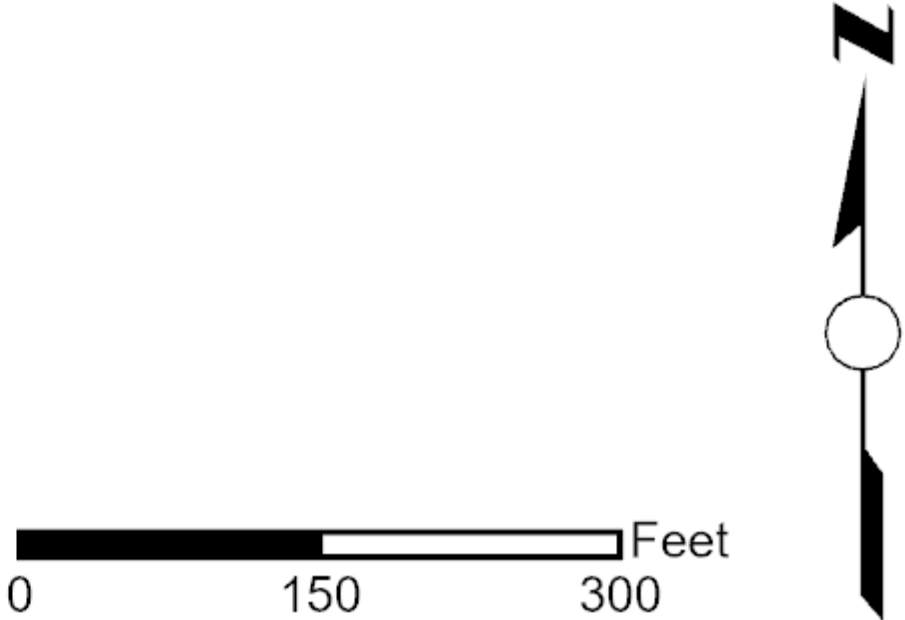
Concept F
(Preferred Concept)
Marine Waters Impact: 2.24 acres
Intertidal Waters Impact: 0.15 acres
Wetlands Impact: 0.06 acres



FIGURE 4: Concept Alternatives

POA-2020-00370
Applicant: City and Borough of Sitka
Proposed Activity: Sitka Seaplane Base
Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
Lat.: 57.055868° N Long.: 135.364283° W
Sheet: 5 of 6
Date: 11/22/2024

- Concept Footprint
- Wetland Boundary
- High Tide Line (HTL)
- Mean High Water (MHW)



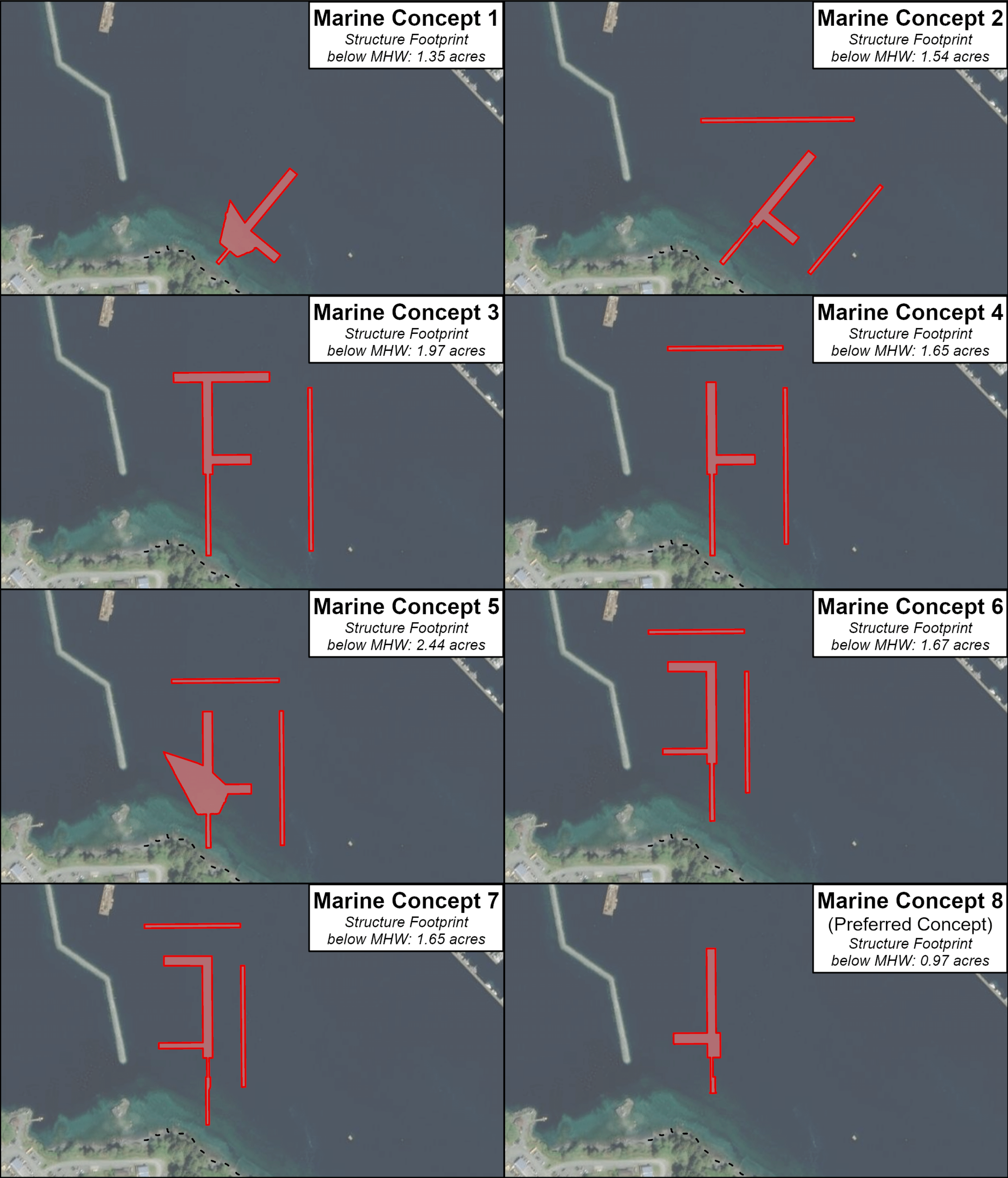
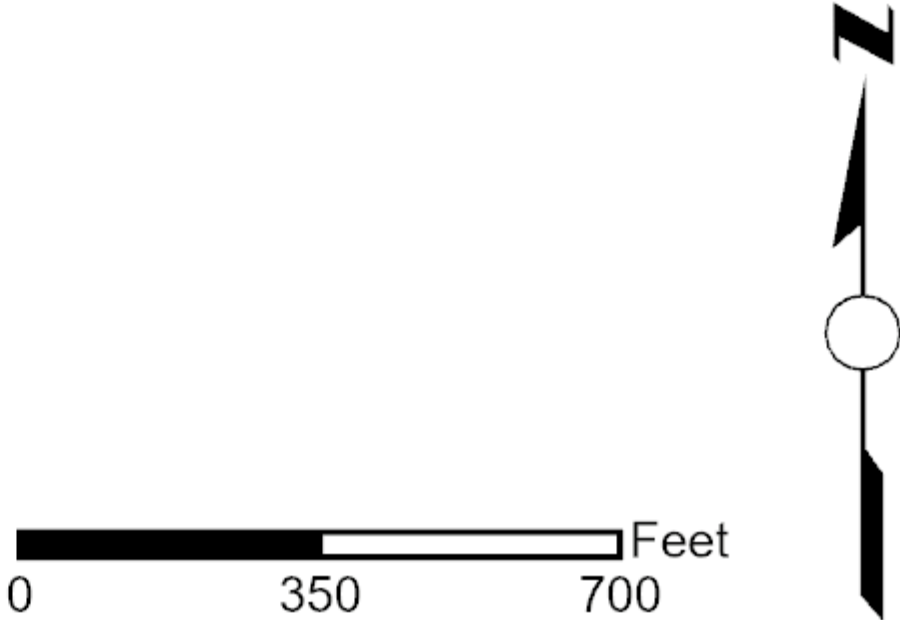


FIGURE 5: Marine Concept Alternatives

POA-2020-00370
Applicant: City and Borough of Sitka
Proposed Activity: Sitka Seaplane Base
Section 34-35 T 55 S, R 63 E Copper River Meridian USGS
Lat.: 57.055868° N Long.: 135.364283° W
Sheet: 6 of 6
Date: 11/22/2024

Marine Concept Footprint
- - - Mean High Water (MHW)



ATTACHMENT 3 – SUPPLEMENTAL INFORMATION

Supplemental Information

Block 18- Nature of Activity

The project would construct an approximately 3.86-acre gravel pad in uplands, wetlands, and waters of the U.S. on which a haul out ramp and approach dock would be based. The pad would also provide space for vehicle turnaround, parking, basic amenities, curb, vehicle driveway, security fencing, and landscape buffer (Figure 2) (Note: certain components would be in uplands). Material would be excavated from the side slopes above Sitka Channel to level the proposed fill pad, including from wetlands mapped during the 2020 wetland delineation.

Proposed Action (Current)

The proposed action is to construct a new SPB in Sitka Channel (Figure 3A and 3B) and deactivate the existing SPB (Figure 4). The current proposed action consists of the following:

Marine Components (0.97 acres in waters of the U.S.)

- Seaplane Ramp Float to support 10 Cessna and 4 Beaver seaplane berths
- Transient/Loading Dock
- Drive-Down Float
- Transfer Bridge
- Approach Dock foot approach dock on pile foundation

Fill Material in Section 10/404- Base Parking Area and Approach (2.45 acres in waters of the U.S.)

- Seaplane Haulout Ramp
- Utilities include electricity, water, and lighting
- Security fencing
- 14 Parking spaces
- Vegetative Buffer
- Access Driveway
- Covered Shelter
- Other Services (locations to be determined at next design phase)
 - Aircraft tie-downs
 - Maneuvering room
 - Fire Truck Access
 - Restroom

Table 1. Sitka SPB Project Construction Components

Component	Current Proposed Action
Marine Components	0.97 acres in WOUS
<i>Seaplane float with ramps</i>	417 x 46 ft
<i>Transient Loading Float</i>	175 x 56 ft
<i>Drivedown gangway</i>	128 x 68 ft
<i>Transfer Bridge</i>	120 x 12 ft
<i>Approach Dock</i>	80 x 24 ft
Base Parking Area and Approach (acres)	2.45 acres in WOUS
<i>Seaplane haul out ramp</i>	230 x 30 ft
<i>Utilities</i>	electricity, water, and lighting
<i>Parking spaces</i>	14
<i>Security fencing</i>	934 ft
<i>Vegetative Buffer (acres)</i>	0.12
<i>Access driveway</i>	200 x 23 ft
<i>Covered waiting area</i>	yes
Other Actions	
<i>Deactivation of Existing SPB</i>	yes
<i>Construction phasing</i>	Upland Base Parking Area and Approach first, then marine components

The Project would place fill in 0.06 acres of wetlands above HTL, 0.15 acres of intertidal waters between HTL and MWH, and 2.24 acres in marine waters below MHW, resulting in 2.45 acres of fill impacts in WOUS subject to Section 404 of the CWA (Figure 2). Additionally, approximately 0.97 acres of structures below MWH will be placed to support floats, ramps and bridge in marine waters.

Block 21. Type of Material Being Discharged and the Amount of Each Type in Cubic Yards

Table 2. Approximate Fill and Structure Quantities

Construction Component	Cut/Fill Type	Area (Acres)	Total Volume (CY)*
Excavation of Wetland	<i>Cut</i>	<i>0.06</i>	<i>Cut</i>
Fill in intertidal waters (Section 404: Area Between HTL ~13' and MHW ~9.16')	<i>Armor Rock, Underlayment, and Class B Shot Rock</i>	<i>0.15</i>	<i>1,860</i>
Fill in marine waters (Sections 10/404: Area below MHW ~9.16')	<i>Armor Rock, Underlayment, and Class B Shot Rock</i>	<i>2.24</i>	<i>29,150</i>
Total		2.45	31,010
Structures below MHW	<i>Transfer Bridge, Seaplane Ramp Float</i>	<i>0.97</i>	

Block 23- Description of Avoidance, Minimization, and Compensation

Site selection alternatives: Several design alternatives were considered. FAA seaplane base planning criteria and aviation user input were used to evaluate 12 sites in 2002 for a safe takeoff, landing, taxiing, and docking operations and to accommodate facility needs to adequately address forecast operations capacity.

The 2002 study evaluated sites in four steps:

- Site identification
- Fatal Flaw Screening (including topography, wind characteristics, wave characteristics)
- Conceptual Layouts and Evaluation
- Preferred Alternative Recommendation

Nine sites were determined to have fatal flaw due to topography, wind and wave conditions, and other marine traffic congestion issues. Three sites were identified as reasonable alternatives all located on Japonski Island's northeast shore. Additional site selection analyses conducted in 2012 and 2016 recommended the site at the northeast end of Japonski Island as the Proposed Alternative (DOWL HKM).

Design alternatives:

On-site fill pad alternatives included (Figure 4):

Concept A- is a large fill pad footprint at approximately 2.4 acres in overall size. Concept A included a 2,400 square feet office, waiting shelter, restrooms, and shop. Also included was a 2,400 square feet

building expansion option and 20 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 1.0 acre of waters of the U.S. Impacts.

Concept B- is the smallest fill pad footprint at approximately 1.1 acres in overall size. The majority of the fill footprint is restricted to the existing parcel with the exception of the seaplane haulout ramp. This concept avoided impacts to the historic bunker. Concept B included only 9 vehicle parking stalls and no waiting shelter. Concept A consists of 0.05 acre of wetland and 0.2 acre of waters of the U.S. Impacts.

Concept C- is a mid-range development footprint at approximately 2.0 acres in overall size. Concept C included a 2,400 square feet office, waiting shelter, restrooms, and shop. Also included was a 2,400 square feet building expansion option and 11 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 0.9 acre of waters of the U.S. Impacts.

Concept D- is the largest upland development footprint at approximately 3.1 acres in overall size. Concept D included a 600 square feet terminal building with covered shelter, waiting, and restrooms. It included 30 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 2.1 acres of waters of the U.S. Impacts.

Concept E is the 2nd largest footprint at approximately 2.6 acres in overall size. Concept E included a 200 square feet covered shelter and 15 vehicle parking stalls. Concept A consists of 0.06 acre of wetland and 1.5 acres of waters of the U.S. Impacts.

Concept F is the preferred alternative with 3.9 acres in overall size. Concept F consists of 0.06 acre of wetland and 2.4 acres of waters of the U.S. Impacts. The preferred alternative is the only practicable alternative that meets the project purpose and need, minimizes impacts to intertidal waters between the HTL and MHW, and reaches deeper water necessary for seaplane access. The preferred alternative would improve the safety of seaplane operation in the channel, along with reducing traffic and congestion in Sitka Channel. The preferred alternative would reduce conflicts with marine vessels during landing and takeoff with a relocated seaplane lane. The relocated seaplane lane moves taxi operations into a wider, less congested section of Sitka Channel. Concept F would balance excavation and fill and expand into the channel to shorten the required marine elements, reducing the costs of site development and maximizing the operational and cost efficiency of the site as a self-sustaining SPB.

Different marine concepts included **(Figure 5)**:

Marine Concept 1- was originally prepared in 2016 prior to more recent wind and wave studies, thus no wave protection included in concept. Concept 1 consists of 1.35 acres of waters of the U.S. footprint.

Marine Concept 2- entire facility moved offshore into deeper water to eliminate dredging requirement. Floating wave attenuators added. Concept 2 consists of 1.54 acres of waters of the U.S. footprint.

Marine Concept 3- facility has been rotated and located in deeper water to eliminate dredging. Contains floating wave attenuators. Concept 3 consists of 1.97 acres of waters of the U.S. footprint.

Marine Concept 4- is similar to marine concept 3, but with the north wave attenuator detached and moved further from the seaplane float. Concept 4 consists of 1.65 acres of waters of the U.S. footprint.

Marine Concept 5- is similar to marine concept 4, but facility located closer to shore to reduce the access trestle length. Concept 5 consists of 2.44 acres of waters of the U.S. footprint.

Marine Concept 6- is similar to marine concept 4, but transient float relocated to the west side of the facility. Concept 6 consists of 1.67 acres of waters of the U.S. footprint.

Marine Concept 7- is similar to marine concept 6 with a longer and narrower trestle to avoid dredging and north and west floating wave attenuators. Concept 7 consists of 1.65 acres of waters of the U.S. footprint.

Marine Concept 8- is the preferred alternative. This is the 2024 65% design. Concept 8 consists of 0.97 acres of waters of the U.S. footprint. Concept 8 has the smallest structure footprint in Section 404/10 waters and removes the use of wave attenuators.

The 2018 Memorandum of Agreement between USACE and EPA is being followed for avoidance, minimization, and compensation in Alaska for the proposed project.

Avoidance: Avoiding impacts to waters of the U.S. is not practicable. Wetlands and tidal waters are unavoidable due to the size requirements of the fill pad in proximity to deeper waters to meet the project purpose and need. In addition, the existing parcel size above the High Tide Line is not sufficient to accommodate project infrastructure and must be expanded into Sitka Harbor.

- The gravel topped fill pad size requirement is based on the proposed seaplane parking, vehicle parking, Seaplane Haulout Ramp, and maneuvering requirements of multiple vehicles with seaplane operations.
- The wetlands identified during the 2020 wetland delineation are centrally located within the parcel and avoidance is not practical.
- FAA planning criteria for seaplane bases recommends at least 4 feet of water for seaplane bases, necessitating structures out to the required depth in Sitka Harbor.
- No design alternative completely avoided waters of the U.S.

Minimization: Emphasis has been placed on minimizing unavoidable impacts to waters of the U.S. by limiting fill discharges to the minimum amount and size necessary to achieve the project purpose.

Design Methods

- The proposed fill material and seaplane floats in Sitka Harbor are the minimum fill and structures needed to meet the project purpose.
- For fill pad concepts, Concept F had the largest fill footprint in waters of the U.S. while concept B had the smallest fill footprint in waters of the U.S. Ultimately, Concept F was selected based on the size and layout of the fill pad features required to meet the project purpose. All of the features would not fit within a smaller landward footprint and still meet FAA requirements.
- Concept F removed a 2,400 square feet building from the fill pad to reduce impacts to Sitka Harbor. This design change further reduced the fill footprint in waters of the U.S.
- The majority of the parcel 19208000 at 1190 Seward Avenue is uplands except for 0.06 acres of wetlands.
- Marine Concept 8 removed breakwater features and minimized structures in Sitka Harbor.

Construction Methods

- Construction activities would be conducted according to the APDES Alaska Construction General Permit including a SWPPP identifying appropriate BMPs to use during construction to prevent erosion and untreated runoff from reaching nearby waterbodies.

Compensation: The project has been designed to minimize impacts to waters of the U.S. to meet the project purpose and site selection criteria.

- The existing floats and ramps would be removed from the existing seaplane location, but piles would be left in place.
- Approximately 2.45 acres of Section 404/10 wetlands and waters of the U.S. would be impacted by the proposed fill and excavation activities.
- Compensatory mitigation would be provided by purchasing credits from a mitigation bank or in-lieu fee program to replace functions lost from aquatic resources.

Block 26- List of Other Approvals for Work Described in This Application

The following permits would be required:

- DNR (Tideland conveyance)
- Alaska Department of Environmental Conservation (ADEC) (Section 401 CWA; Alaska Pollutant Discharge Elimination System [APDES] General Permit for Discharges from Large and Small Construction Activities/National Pollutant Discharge Elimination System Section 402 Permit)
- CBS (Floodplain Regulation Development Permit)

Additional required consultations and approvals include:

- Alaska State Historic Preservation Officer (SHPO) and Local Indian Tribes, Alaskan Native Villages and Native Hawaiian organizations (National Historic Preservation Act [NHPA] and US Department of Transportation Act Section 4(f))
- NMFS (Endangered Species Act [ESA], Magnuson-Stevens Fishery Conservation & Management Act, Marine Mammal Protection Act [MMPA])
 - Biological Opinion, Incidental Harassment Authorization, EFH Assessment
 - USFWS (ESA, MMPA, Fish & Wildlife Coordination Act)

References

DOWL HKM. 2012. Sitka Seaplane Base. Siting Analysis. Sitka, Alaska. Prepared for City and Borough of Sitka.

DOWL. 2016. Sitka Seaplane Base. Siting Analysis. Sitka, Alaska. Prepared for City and Borough of Sitka.

From: [Johnson, Sara E CIV USARMY CEPOA \(USA\)](#)
To: [joseph.bea@cityofsitka.or](#); [Josh Grabel](#)
Cc: [Baggett, Nicholas S CIV USARMY CEPOA \(USA\)](#); [CEPOA-SM-RD-Pagemaster](#); [sara.peterson@cityofsitka.org](#); [jessica.earnshaw@cityofsitka.org](#); [michael.harmon@cityofsitka.org](#); [stan.eliason@cityofsitka.org](#); [carrie_keil@sullivan.senate.gov](#); [services@murkowski.senate.gov](#); [Lawrence.Woodmark@sitkatriben-sns.gov](#); [deptfob@ccthita-nns.gov](#); [info@sheeatika.com](#); [corpsec@sealaska.com](#); [adamenolclark.edu](#); [alex@adn.com](#); [chris.grundman@alaska.gov](#); [james.rvpkema@alaska.gov](#); [willow.weimer@alaska.gov](#); [dec-401cert@alaska.gov](#); [Clifford.larson@alaska.gov](#); [russell.kirkham@alaska.gov](#); [nro.lands@alaska.gov](#); [oha.revcomp@alaska.gov](#); [abailey@petroleumnews.com](#); [alexandre.Lai@alaska-pipeline.com](#); [lonniea@amaktowing.com](#); [jengen@bellingham-marine.com](#); [bobb@claalaska.com](#); [BCharles@kniktribe.org](#); [BrothertonPipeline@gmail.com](#); [BryceEricksonConsult@Outlook.com](#); [inguyen@nrde.org](#); [Collins, Daniel](#); [Dana_Herndon@murkowski.senate.gov](#); [Urban, David](#); [ikorhonen@earthjustice.org](#); [ssaunders@earthjustice.org](#); [R10-NEPA@epa.gov](#); [LaCroix.Matthew@epa.gov](#); [404PNS-R10-OW@epa.gov](#); [eyak@redzone.org](#); [Kristi.M.Ponozzo@faa.gov](#); [jack.gilbertsen@faa.gov](#); [Sample, Laura A \(FAA\)](#); [mgstoddard@gci.net](#); [hsteale@adv-eco.com](#); [mdalton@hdrinc.com](#); [Paul.McLarnon@hdrinc.com](#); [Budnik, John P CIV USARMY CEPOA \(USA\)](#); [msavoie@kinneticlabs.com](#); [merco@mercomarine.com](#); [mswalling@swalling.com](#); [mbarney@concretetech.com](#); [monty.rogers@gmail.com](#); [nswalaska@gmail.com](#); [nmfs.akr.habitat@noaa.gov](#); [julie.scheurer@noaa.gov](#); [sierra.franks@noaa.gov](#); [ocs.ndb@noaa.gov](#); [Emily_A_Johnson@nps.gov](#); [bella_furr@nps.gov](#); [leah_schofield@nps.gov](#); [pammillerarctic@gmail.com](#); [PLavin@defenders.org](#); [peter.Nagel@alaska-pipeline.com](#); [publisher@petroleumnews.com](#); [knelson@petroleumnews.com](#); [radamsheard@bloomberg.net](#); [RMartin@kniktribe.org](#); [angie@sawcak.org](#); [jess.kayser@sawcak.org](#); [pilots@seapa.com](#); [Lisa.Lannigan@dj.com](#); [info@setrust.net](#); [srba@alaska.net](#); [sheffield@aoga.org](#); [Miller, Jeff](#); [ecolaw@trustees.org](#); [david.m.seris@uscg.mil](#); [todd.r.buck@uscg.mil](#); [Clinton.L.Scott@uscg.mil](#); [Richard.A.Sargent@uscg.mil](#); [SMB-D17Juneau-LNM@uscg.mil](#); [brett.t.woodward@uscg.mil](#); [Catherine.E.Cavender@uscg.mil](#); [FW7_POANotices@fws.gov](#); [leslie.robins](#); [Natalie.Dawson@audubon.org](#); [audubonalaska@audubon.org](#); [bknight15@icloud.com](#); [loretta@salmonstate.org](#); [mvarner@blm.gov](#); [btstratton@blm.gov](#); [Tencza, Michael G II CIV USARMY CEPOA \(USA\)](#); [bishopmary@yahoo.com](#); [fw7_poanotices@fws.gov](#); [ak_fisheries@fws.gov](#); [andyhughesusa@hotmail.com](#); [mark.minnillo@alaska.gov](#); [sero@alaska.gov](#); [kate.kanouse@alaska.gov](#); [chilkatnews@gmail.com](#); [teri.camery@juneau.org](#); [clerk@wrangell.com](#); [ecodev@wrangell.com](#); [cityhall@pelicanity.org](#); [cityofwhalepass@gmail.com](#); [harbor@wrangell.com](#); [planner@craigak.com](#); [news@sitkasentinel.com](#); [emily.ferry@gmail.com](#); [alaska.fhwa@fhwa.dot.gov](#); [rues@gci.net](#); [cbaxter@iuoe302.org](#); [ckent@alaska.net](#); [news@kcaw.org](#); [boyer@kpunet.net](#); [chere_klein@murkowski.senate.gov](#); [larryedwards@gci.net](#); [lynncanalconservation@gmail.com](#); [nmfs.akr.habitat@noaa.gov](#); [joshua_bennoch@nps.gov](#); [wendy_bredow@nps.gov](#); [homesteadskiffs@yahoo.com](#); [michele.metz@sealaska.com](#); [editor@skagwaynews.com](#); [buck@seacc.org](#); [pilots@seapa.com](#); [tgunn@fs.fed.us](#); [bknight15@icloud.com](#); [kord.christianson@cityofsitka.org](#); [james.heffley@vigor.net](#); [kaitlyn.raffier@alaska.gov](#); [muriel.walotka@alaska.gov](#); [anna.m.whalen.civ@us.navy.mil](#); [Abigail.C.Ferrara@uscg.mil](#); [sue@inletkeeper.org](#); [bridget@inletkeeper.org](#); [alaska.fhwa@fhwa.dot.gov](#); [sunrisedocks@centurytel.net](#); [harrybucha@takuengineering.com](#); [generalmanager@kcaw.org](#); [cyndi@sitkasentinel.com](#); [Budnik, John P CIV USARMY CEPOA \(USA\)](#)
Subject: [EXT] POA-2023-00433 Sitka Harbor PN
Date: Monday, February 10, 2025 4:43:21 PM
Attachments: [POA-2023-00433_SitkaHarborPN.pdf](#)

Interested parties are hereby notified that a Department of the Army permit application has been received for work in waters of the United States.

PUBLIC NOTICE DATE: **February 10, 2025**

EXPIRATION DATE: **March 12, 2025**

REFERENCE NUMBER: **POA-2023-00433**

WATERWAY: **Sitka Harbor**

APPLICANT: Joseph Bea, City of Sitka

AGENT: Dowl Environmental Consulting, Josh Grabel,

LOCATION: The project site is located on Japonski Island in Sitka Channel within Section 34 &

35, T. 55 S., R. 63 E., Copper River Meridian; USGS Quad Map Sitka A-5; Latitude 57.0568° N., Longitude -135.3595° W.; at 1190 Seward Avenue, in Sitka, Alaska. Directions: From the Sitka Airport, follow Airport Road toward the City Center, Turn left on Tongass Drive, Turn left on Seward Avenue and follow to the end of the road. Project is located north of the dead-end cul-de-sac.

PURPOSE: The purpose of the project is to provide safe and reliable seaplane access to Sitka by constructing a new SPB and deactivate/decommission the existing 65-year-old base which is at the end of its useful life and in poor condition. The project is needed to address capacity, safety, operational, and condition deficiencies at the existing SPB, which is located in a congested location with conflicting adjacent uses has insufficient capacity and space to accommodate current and future demand.

CONTACT: Please contact Nicholas Baggett at (907) 227-3124 or by email at nicholas.s.baggett@usace.army.mil if further information is desired concerning this public notice.

U.S. Army Corps of Engineers

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<http://www.poa.usace.army.mil/Missions/Regulatory/PublicNotices.aspx>

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****NOTICE TO EDITORS:** This public notice is provided as background information and is not a request or contract for publication.

****NOTICE TO POSTMASTERS:** It is requested that this notice be conspicuously and continually placed until the expiration date.

All comments regarding this Public Notice should be sent to this address:

U.S. Army Corps of Engineers, Alaska District
Regulatory Division / CEPOA-RD
P.O. Box 6898
JBER, AK 99506-0898

If you desire to submit your comments by email, you should send it to the Project Manager's email as listed above or to regpagemaster@usace.army.mil. All comments should include the public notice reference number listed above.

The full text of this public notice, including any associated maps and drawings, is attached and is also available on our website at: <https://www.poa.usace.army.mil/Missions/Regulatory/Public-Notices/>

(Note: if the above link isn't clickable or part of the link is cut off, please copy and paste the entire URL into your browser's address bar and press Enter)

The understanding and support of Alaskans is vital to the success of the Regulatory Program. We must work together to protect Alaska's water resources, ensuring their use and enjoyment for future generations, while enabling responsible development.

Regulatory Division website:

<http://www.poa.usace.army.mil/Missions/Regulatory/RegulatoryContacts.aspx>

Customer Survey:

<http://per2.nwp.usace.army.mil/survey.html>



THE STATE
of **ALASKA**
GOVERNOR MIKE DUNLEAVY

Department of Environmental
Conservation
DIVISION OF WATER

Wastewater Discharge Authorization Program

555 Cordova Street
Anchorage, Alaska 99501-2617
Main: 907.269.6285
Fax: 907.334.2415
www.dec.alaska.gov/wastewater

March 21, 2025

City and Borough of Sitka
Attn: Michael Harmon, CBS Project Manager
100 Lincoln Street
Sitka, AK 99835

Re: City and Borough of Sitka, New Sitka Seaplane Base
POA-2023-00433 v2.0, Sitka Harbor

Mr. Harmon,

In accordance with Section 401 of the Federal Clean Water Act and provisions of the Alaska Water Quality Standards, the Department of Environmental Conservation (DEC) is issuing the enclosed water quality certification with conditions that the discharge from the proposed project will comply with water quality requirements for dredging and/or fill material in waters of the U.S., authorized by an Army Corps of Engineers (USACE) permit/license POA-2023-00433 - *New Sitka Seaplane Base* project. A person authorized under a provision of 18 AAC 15 may request an informal review of a contested decision by the Division Director in accordance with 18 AAC 15.185 and/or an adjudicatory hearing in accordance with 18 AAC 15.195 – 18 AAC 15.340. See DEC's "Appeal a DEC Decision" web page <https://dec.alaska.gov/commish/review-guidance/> for access to the required forms and guidance on the appeal process. Please provide a courtesy copy of the adjudicatory hearing request in an electronic format to the parties required to be served under 18 AAC 15.200. Requests must be submitted no later than the deadline specified in 18 AAC 15.

By copy of this letter, we are advising the U.S. Army Corps of Engineers of our actions and enclosing a copy of the certification for their use.

If you have any questions regarding the attached certification, please contact Willow Weimer at 907-269-6096, dec-401cert@alaska.gov.

Sincerely,

A handwritten signature in blue ink, appearing to read "Nick Waldo".

Nick Waldo
Program Manager, Storm Water and Wetlands

Enclosure: 401 Water Quality Certificate

cc: (with encl.)
Josh Grabel
Nicholas Baggett, USACE

Kate Kanouse, ADF&G
USFWS Field Office Juneau
Matthew LaCroix, EPA AK Operations
Jeffrey Brittain, EPA AK Operations

STATE OF ALASKA
DEPARTMENT OF ENVIRONMENTAL CONSERVATION
Water Quality Certification

In accordance with Section 401 of the Federal Clean Water Act (CWA) and the Alaska Water Quality Standards (18 AAC 70), a water quality certification with conditions is issued to the City and Borough of Sitka, Attn: Joseph Bea, 100 Lincoln St., Sitka AK 99835 for a permit/license to be issued by Army Corps of Engineers (USACE), reference POA-2023-00433 *New Sitka Seaplane Base*.

Based upon the review of the federal application, readily available water quality-related materials, and certification request¹ in accordance with the CWA § 121.5(b) and (c), and 121.7 (c), DEC certifies that if the permittee complies with the terms and conditions imposed by the permit and the conditions set forth in this water quality certification, then it is reasonable for DEC to conclude that the activity will comply with water quality requirements, including applicable requirements of the CWA §§ 301, 302, 303, 306, and 307, Alaska's Water Quality Standards (WQS, 18 AAC 70) and other appropriate water quality requirements of state law.

The scope of certification is limited to the water quality-related impacts of the activity subject to the Federal license or permit (40 CFR 121.3, 18 AAC 15.180). Public notice of the application for this certification was given as required by 18 AAC 15.180 in the DEC Public Notice POA-2023-00433 posted. February 12, 2025, to March 16, 2025.

Project Purpose, Description, and Location:

Project Name: New Sitka Seaplane Base

Dates of the proposed activity are planned to begin and end: 04/01/2027 to 10/31/2029

Location: The proposed activity is located within Section 34, 35, T. 55S, R. 63E, Copper River Meridian, in the City and Borough of Sitka, Alaska. 19206000. Project Site (Latitude, Longitude): 57.054200, -135.35515. With potential discharge location(s) as follows: 57.0543401, -135.355100

Purpose: The purpose of the project is to provide safe and reliable seaplane access to Sitka by constructing a new Sea Plane Base (SPB) and deactivating/decommissioning the existing 65-year-old base which is at the end of its useful life and in poor condition. The project is needed to address capacity, safety, operational, and condition deficiencies at the existing SPB, which is located in a congested location with conflicting adjacent uses and has insufficient capacity and space to accommodate current and future demand. It has poor, unsafe dock conditions for fueling and maneuvering, is adjacent to a congested sea lane, and has only eight docking spaces which are reduced to four during low tide. The current SPB also has wildlife conflicts with a nearby seafood processing plant and requires pilots to navigate a busy channel with ship traffic.

Description: The project would construct an approximately 3.86-acre gravel pad in uplands, wetlands, and waters of the U.S. on which a haul-out ramp and approach dock would be based. The pad would also provide space for vehicle turnaround, parking, basic amenities, curb, vehicle driveway, security fencing, and landscape buffer. Material would be excavated from the side slopes above Sitka Channel to level the proposed fill pad, including from wetlands mapped during the 2020 wetland delineation. The Project would place fill in 0.06 acres of wetlands above HTL, 0.15 acres of intertidal waters between HTL and MWH, and 2.24 acres in marine waters below MHW, resulting in 2.45 acres of fill impacts in WOTUS

subject to Section 404 of the CWA. Additionally, approximately 0.97 acres of structures below MWH will be placed to support floats, ramps, and a bridge in marine waters.

The proposed action will construct a new SPB in Sitka Channel and deactivate the existing SPB. The current proposed action consists of the following:

Marine Components (0.97 acres in waters of the U.S.)

- Seaplane Ramp Float to support 10 Cessna and 4 Beaver seaplane berths
- Transient/Loading Dock
- Drive-Down Float
- Transfer Bridge
- Approach Dock foot approach dock on pile foundation

Fill Material in Section 10/404- Base Parking Area and Approach (2.45 acres in waters of the U.S.)

- Seaplane Haulout Ramp
- Utilities include electricity, water, and lighting
- Security fencing
- 14 Parking spaces
- Vegetative Buffer
- Access Driveway
- Covered Shelter
- Other Services (locations to be determined at the next design phase)
- Aircraft tie-downs
- Maneuvering room
- Fire Truck Access
- Restroom

Applicant Proposed Mitigation: The applicant proposes the following mitigation measures to avoid, minimize, and compensate for impacts to waters of the United States from activities involving discharges of dredged or fill material.

- a. **Avoidance:** Avoidance: Avoiding impacts to the waters of the U.S. is not practicable. Wetlands and tidal waters are unavoidable due to the size requirements of the fill pad in proximity to deeper waters to meet the project purpose and need. In addition, the existing parcel size above the High Tide Line is not sufficient to accommodate project infrastructure and must be expanded into Sitka Harbor.
 - The gravel-topped fill pad size requirement is based on the proposed seaplane parking, vehicle parking, Seaplane Haulout Ramp, and maneuvering requirements of multiple vehicles with seaplane operations.
 - The wetlands identified during the 2020 wetland delineation are centrally located within the parcel and avoidance is not practical.
 - FAA planning criteria for seaplane bases recommends at least 4 feet of water for seaplane bases, necessitating structures out to the required depth in Sitka Harbor.
 - No design alternative completely avoided the waters of the U.S.
- b. **Minimization:** Emphasis has been placed on minimizing unavoidable impacts to the waters of the U.S. by limiting fill discharges to the minimum amount and size necessary to achieve the project purpose.

Design Methods:

- The proposed fill material and seaplane floats in Sitka Harbor are the minimum fill and structures needed to meet the project purpose.
- For fill pad concepts, Concept F had the largest fill footprint in waters of the U.S. while Concept B had the smallest fill footprint in waters of the U.S. Ultimately, Concept F was selected based on the size and layout of the fill pad features required to meet the project purpose. All the features would not fit within a smaller landward footprint and still meet FAA requirements.
- Concept F removed a 2,400-square-foot building from the fill pad to reduce impacts to Sitka Harbor. This design change further reduced the fill footprint in the waters of the U.S.
- Most of the parcel 19208000 at 1190 Seward Avenue is uplands except for 0.06 acres of wetlands.
- Marine Concept 8 removed breakwater features and minimized structures in Sitka Harbor.

Construction Methods

- Construction activities would be conducted according to the APDES Alaska Construction General Permit including a SWPPP identifying appropriate BMPs to use during construction to prevent erosion and untreated runoff from reaching nearby waterbodies.
- c. **Mitigation:** Compensation: The project has been designed to minimize impacts to waters of the U.S. to meet the project purpose and site selection criteria.
- The existing floats and ramps would be removed from the existing seaplane location, but piles would be left in place.
 - Approximately 2.45 acres of Section 404/10 wetlands and waters of the U.S. would be impacted by the proposed fill and excavation activities.
 - Compensatory mitigation would be provided by purchasing credits from a mitigation bank or in-lieu fee program to replace functions lost from aquatic resources.

Antidegradation Analysis Finding

Pursuant to the Department's Antidegradation Policy and Implementation Methods at 18 AAC 70.015 and 18 AAC 70.016, DEC finds that the project would comply with the requirements for Tiers 1 and 2 regarding water quality impacts to receiving water immediately surrounding the dredge or fill material pursuant to the Corps evaluation and findings of no significant degradation under 33 U.S.C. 1344 and under 40 CFR 230. The use of appropriate best management practices and erosion and sediment control measures would adequately protect the existing water uses and the level of water quality necessary to protect existing uses. Any potential water quality degradation is expected to be temporary, limited, and necessary to accommodate important social and/or economic development in the area.

Conditions Necessary to Ensure Compliance with Water Quality Standards or Other Appropriate Water Quality Requirements of State Law

The Department of Environmental Conservation (DEC) reviewed the application and certifies that there is reasonable assurance that the proposed activity, as well as any discharge that may result, will comply with applicable provisions of Section 401 of the CWA and the Alaska Water Quality Standards (18 AAC 70) provided the permittee complies with the terms and conditions imposed by the permit/license and that the following additional measures are adhered to.

Pursuant to 18 AAC 70.020(a) and the Toxics and Other Deleterious Organic and Inorganic Substances in 18 AAC 70.020(b), the following conditions are designed to reduce pollutants from construction activity to ensure compliance with the applicable water quality standards.

Pollutants/Toxics

1. Fuel storage and handling activities for equipment must be sited and conducted so there is no petroleum contamination of the ground, subsurface, or surface waterbodies.
2. During construction, spill response equipment and supplies such as sorbent pads shall be available and used immediately to contain and clean up oil, fuel, hydraulic fluid, antifreeze, or other pollutant spills. Any spill amount must be reported in accordance with Discharge Notification and Reporting Requirements (AS 46.03.755 and 18 AAC 75 Article 3). The applicant must report the spill to the DEC Area Response Team office online at <https://reportspills.alaska.gov/>; or via phone: at 1-800-478-9300 or 1-907-269-0667. For Federal reporting requirements, see the National Response Center website: <https://nrc.uscg.mil/>. For more information, see the DEC Spill Information website: <https://dec.alaska.gov/spar/ppr/spill-information/reporting/>.
3. Construction equipment shall not be operated below the ordinary high-water mark if the equipment is leaking fuel, oil, hydraulic fluid, or any other hazardous material. Equipment shall be inspected for leaks. If leaks are found, the equipment shall not be used and pulled from service until the leak is repaired.
4. Fill material (including dredge material) must be clean soil, sand, gravel, or rock, free from petroleum products and toxic contaminants in toxic amounts.

Turbidity, Erosion and Sediment Control

5. Runoff discharged to surface water (including wetlands) from a construction site disturbing one or more acres must be covered under Alaska's General Permit for Storm Water Discharges from Large and Small Construction Activities in Alaska (CGP, AKR100000, 18 AAC 83). The CGP requires the development and implementation of a Storm Water Pollution Prevention Plan (SWPPP). For projects that disturb more than five acres, this SWPPP must also be submitted to DEC prior to construction along with the Notice of Intent (NOI). For more information see DEC's website for the CGP at <https://dec.alaska.gov/water/wastewater/stormwater/construction>, or call 907-269-6285.
6. Excavated or fill material, including overburden, shall be placed so that it is stable, meaning after placement the material does not show signs of excessive erosion. Indicators of excess erosion include gullyng, head cutting, caving, block slippage, material sloughing, etc. The material must be contained with siltation best management practices (BMPs) to preclude reentry into any waters of the U.S., which includes wetlands.
7. Include the following BMPs to handle stormwater and total stormwater volume discharges as they apply to the site:
 - a. Divert stormwater from off-site around the site so that it does not flow onto the project site and cause erosion of exposed soils.
 - b. Slow down or contain stormwater that may collect and concentrate within a site and cause erosion of exposed soils.

- c. Place velocity dissipation devices (e.g., check dams, sediment traps, or riprap) along the length of any conveyance channel to provide a non-erosive flow velocity. Also place velocity dissipation devices where discharges from the conveyance channel or structure join a watercourse to prevent erosion and to protect the channel embankment, outlet, adjacent stream bank slopes, and downstream waters.

Vegetation Protection and Restoration

8. Any disturbed ground and exposed soil not covered with fill must be stabilized and re-vegetated with endemic species, grasses, or other suitable vegetation appropriately to minimize erosion and sedimentation, so that a durable vegetative cover is established in a timely manner.
9. All work areas, material access routes, and surrounding wetlands involved in the construction project shall be delineated and marked in such a way that equipment operators do not operate outside of the marked areas.
10. Natural drainage patterns shall be maintained, to the extent practicable, without introducing ponding or drying.

General

11. DEC coordinates with several regulatory programs to review the impacts of proposed projects. A Section 401 Certification does not release the applicant from obtaining all necessary federal, state, and local permits, nor does it limit more restrictive requirements set through any such program. It does not eliminate, waive, or vary the applicant's obligation to comply with all state water statutes and rules through the construction, installation, and operation of the project or mitigation, including, but not limited to the APDES permitting program 18 AAC 83 and 18 AAC 72.
12. USACE has stated that projects shall be reviewed under the federal rules in place at the time the application is received. This project and its mitigation were reviewed under the federal and state statutes and laws in place at the time the application was received. If the USACE determines any part or condition of this Certification is not lawful or is waived and unenforceable, the determination shall apply only to the part or condition so determined. The determination shall not apply to nor invalidate any remaining parts or conditions of this Certification. If the USACE makes such a determination, the applicant remains responsible for meeting state water quality statutes and rules, and if a violation occurs, may be subject to state enforcement (18 AAC 70.010).
13. This Certification does not release the applicant from any liability, penalty, or duty imposed by Alaska or federal statutes, regulations, rules, or local ordinances, and it does not convey a property right or an exclusive privilege.
14. If your project is not completed by the time limit specified under the USACE Permit and will continue, or for a modification of the USACE permit, you must submit an application for renewal of this certification at least 60 days before the expiration date or any deadline established by USACE for certification action on the modification, or 60 days before the proposed effective date of the modification, whichever is sooner. (18 AAC 15.120(b), 18 AAC 15.130, 18 AAC 15.180).

Date: March 21, 2025



Nick Waldo, Program Manager
Storm Water and Wetlands

Maryellen Tuttell

From: Lidren, Grant M POA <Grant.M.Lidren@usace.army.mil>
Sent: Wednesday, April 14, 2021 1:09 PM
To: Maryellen Tuttell
Subject: RE: [EXT] RE: Sitka Seaplane Base: FUDS Data on Sitka NOB

Maryellen, The area of the proposed seaplane base is located at least partially on the Sitka Naval Operation Base (NOB) FUDS former property. When WWII ended in 1945, the NOB was no longer required. In 1946, all lands under the jurisdiction of the Department of Defense (DoD) were declared excess and transferred to Department of the Interior for the use of the Bureau of Indian Affairs.

The FUDS Program has not conducted environmental sampling at the proposed seaplane base location. All the FUDS Program investigations were conducted on the eastern side of the island where the NOB infrastructure and known source areas were located.

Based on a review of our records, there is no known FUDS contamination at the proposed seaplane base location.

Let me know if I can help further.

Thanks, Grant
(907) 229-4969

From: Maryellen Tuttell <mtuttell@dowl.com>
Sent: Tuesday, April 13, 2021 12:10 PM
To: Andraschko, Kenneth R CIV USARMY CEPOA (US) <Kenneth.R.Andraschko@usace.army.mil>
Cc: Lidren, Grant M POA <Grant.M.Lidren@usace.army.mil>
Subject: [Non-DoD Source] RE: [EXT] RE: Sitka Seaplane Base: FUDS Data on Sitka NOB

Thanks Ken

Maryellen Tuttell, AICP
Chief Risk Officer

DOWL

(425) 869-2670 | office
(206) 946-8120 | direct
(907) 223-8506 | cell

From: Andraschko, Kenneth R CIV USARMY CEPOA (US) <Kenneth.R.Andraschko@usace.army.mil>
Sent: Tuesday, April 13, 2021 1:07 PM
To: Maryellen Tuttell <mtuttell@dowl.com>
Cc: Lidren, Grant M POA <Grant.M.Lidren@usace.army.mil>
Subject: [EXT] RE: Sitka Seaplane Base: FUDS Data on Sitka NOB

WARNING: External Sender - use caution when clicking links and opening attachments.

Maryellen,

I've forwarded your request to our PM for that region. He'll look into your request.

Thanks,

Ken

Kenneth Andraschko, P.E.
Chief, Alaska FUDS/NALEMP Program Section
USACE - Alaska District
CEPOA-PM-ESP
PO BOX 6898
JBER, AK 99506-0898
(907) 753-5647

From: Maryellen Tuttell <mtuttell@dowl.com>
Sent: Monday, April 12, 2021 1:48 PM
To: Andraschko, Kenneth R CIV USARMY CEPOA (US) <Kenneth.R.Andraschko@usace.army.mil>
Subject: [Non-DoD Source] Sitka Seaplane Base: FUDS Data on Sitka NOB

Hello –

We are working with the City and Borough of Sitka on development of a new Sitka Seaplane Base on Japonski Island between the USCG base and the National Historic Landmark area.

We have researched the Alaska Department of Environmental Conservation (ADEC) databases and found several contaminated sites, but none on the parcel that CBS is proposing for development.

Matthew Broad suggested that we check with you to see if the FUDS program had done any investigation in this area or might have any information on the parcel at issue.

Attached is the plat of the parcel at issue, a diagram showing the proposed development, and a map and table of the contaminated sites identified through ADEC research.

If you have any further information on the proposed SPB parcel, would you please let me know?

Thanks for your assistance.

Maryellen Tuttell, AICP
Chief Risk Officer

DOWL

(425) 869-2670 | office
(206) 946-8120 | direct
(907) 223-8506 | cell
8410 154th Avenue NE Ste 120
Redmond, WA 98052

www.dowl.com



THE STATE
of **ALASKA**
GOVERNOR MIKE DUNLEAVY

Department of Environmental
Conservation
DIVISION OF WATER

Wastewater Discharge Authorization Program

555 Cordova Street
Anchorage, Alaska 99501-2617
Main: 907.269.6285
Fax: 907.334.2415
www.dec.alaska.gov/wastewater

March 21, 2025

City and Borough of Sitka
Attn: Michael Harmon, CBS Project Manager
100 Lincoln Street
Sitka, AK 99835

Re: City and Borough of Sitka, New Sitka Seaplane Base
POA-2023-00433 v2.0, Sitka Harbor

Mr. Harmon,

In accordance with Section 401 of the Federal Clean Water Act and provisions of the Alaska Water Quality Standards, the Department of Environmental Conservation (DEC) is issuing the enclosed water quality certification with conditions that the discharge from the proposed project will comply with water quality requirements for dredging and/or fill material in waters of the U.S., authorized by an Army Corps of Engineers (USACE) permit/license POA-2023-00433 - *New Sitka Seaplane Base* project. A person authorized under a provision of 18 AAC 15 may request an informal review of a contested decision by the Division Director in accordance with 18 AAC 15.185 and/or an adjudicatory hearing in accordance with 18 AAC 15.195 – 18 AAC 15.340. See DEC's "Appeal a DEC Decision" web page <https://dec.alaska.gov/commish/review-guidance/> for access to the required forms and guidance on the appeal process. Please provide a courtesy copy of the adjudicatory hearing request in an electronic format to the parties required to be served under 18 AAC 15.200. Requests must be submitted no later than the deadline specified in 18 AAC 15.

By copy of this letter, we are advising the U.S. Army Corps of Engineers of our actions and enclosing a copy of the certification for their use.

If you have any questions regarding the attached certification, please contact Willow Weimer at 907-269-6096, dec-401cert@alaska.gov.

Sincerely,

A handwritten signature in blue ink, appearing to read "Nick Waldo".

Nick Waldo
Program Manager, Storm Water and Wetlands

Enclosure: 401 Water Quality Certificate

cc: (with encl.)
Josh Grabel
Nicholas Baggett, USACE

Kate Kanouse, ADF&G
USFWS Field Office Juneau
Matthew LaCroix, EPA AK Operations
Jeffrey Brittain, EPA AK Operations

STATE OF ALASKA
DEPARTMENT OF ENVIRONMENTAL CONSERVATION
Water Quality Certification

In accordance with Section 401 of the Federal Clean Water Act (CWA) and the Alaska Water Quality Standards (18 AAC 70), a water quality certification with conditions is issued to the City and Borough of Sitka, Attn: Joseph Bea, 100 Lincoln St., Sitka AK 99835 for a permit/license to be issued by Army Corps of Engineers (USACE), reference POA-2023-00433 *New Sitka Seaplane Base*.

Based upon the review of the federal application, readily available water quality-related materials, and certification request¹ in accordance with the CWA § 121.5(b) and (c), and 121.7 (c), DEC certifies that if the permittee complies with the terms and conditions imposed by the permit and the conditions set forth in this water quality certification, then it is reasonable for DEC to conclude that the activity will comply with water quality requirements, including applicable requirements of the CWA §§ 301, 302, 303, 306, and 307, Alaska's Water Quality Standards (WQS, 18 AAC 70) and other appropriate water quality requirements of state law.

The scope of certification is limited to the water quality-related impacts of the activity subject to the Federal license or permit (40 CFR 121.3, 18 AAC 15.180). Public notice of the application for this certification was given as required by 18 AAC 15.180 in the DEC Public Notice POA-2023-00433 posted. February 12, 2025, to March 16, 2025.

Project Purpose, Description, and Location:

Project Name: New Sitka Seaplane Base

Dates of the proposed activity are planned to begin and end: 04/01/2027 to 10/31/2029

Location: The proposed activity is located within Section 34, 35, T. 55S, R. 63E, Copper River Meridian, in the City and Borough of Sitka, Alaska. 19206000. Project Site (Latitude, Longitude): 57.054200, -135.35515. With potential discharge location(s) as follows: 57.0543401, -135.355100

Purpose: The purpose of the project is to provide safe and reliable seaplane access to Sitka by constructing a new Sea Plane Base (SPB) and deactivating/decommissioning the existing 65-year-old base which is at the end of its useful life and in poor condition. The project is needed to address capacity, safety, operational, and condition deficiencies at the existing SPB, which is located in a congested location with conflicting adjacent uses and has insufficient capacity and space to accommodate current and future demand. It has poor, unsafe dock conditions for fueling and maneuvering, is adjacent to a congested sea lane, and has only eight docking spaces which are reduced to four during low tide. The current SPB also has wildlife conflicts with a nearby seafood processing plant and requires pilots to navigate a busy channel with ship traffic.

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- Fire Truck Access
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- a. **Avoidance:** Avoidance: Avoiding impacts to the waters of the U.S. is not practicable. Wetlands and tidal waters are unavoidable due to the size requirements of the fill pad in proximity to deeper waters to meet the project purpose and need. In addition, the existing parcel size above the High Tide Line is not sufficient to accommodate project infrastructure and must be expanded into Sitka Harbor.
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Antidegradation Analysis Finding

Pursuant to the Department's Antidegradation Policy and Implementation Methods at 18 AAC 70.015 and 18 AAC 70.016, DEC finds that the project would comply with the requirements for Tiers 1 and 2 regarding water quality impacts to receiving water immediately surrounding the dredge or fill material pursuant to the Corps evaluation and findings of no significant degradation under 33 U.S.C. 1344 and under 40 CFR 230. The use of appropriate best management practices and erosion and sediment control measures would adequately protect the existing water uses and the level of water quality necessary to protect existing uses. Any potential water quality degradation is expected to be temporary, limited, and necessary to accommodate important social and/or economic development in the area.

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The Department of Environmental Conservation (DEC) reviewed the application and certifies that there is reasonable assurance that the proposed activity, as well as any discharge that may result, will comply with applicable provisions of Section 401 of the CWA and the Alaska Water Quality Standards (18 AAC 70) provided the permittee complies with the terms and conditions imposed by the permit/license and that the following additional measures are adhered to.

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12. USACE has stated that projects shall be reviewed under the federal rules in place at the time the application is received. This project and its mitigation were reviewed under the federal and state statutes and laws in place at the time the application was received. If the USACE determines any part or condition of this Certification is not lawful or is waived and unenforceable, the determination shall apply only to the part or condition so determined. The determination shall not apply to nor invalidate any remaining parts or conditions of this Certification. If the USACE makes such a determination, the applicant remains responsible for meeting state water quality statutes and rules, and if a violation occurs, may be subject to state enforcement (18 AAC 70.010).
13. This Certification does not release the applicant from any liability, penalty, or duty imposed by Alaska or federal statutes, regulations, rules, or local ordinances, and it does not convey a property right or an exclusive privilege.
14. If your project is not completed by the time limit specified under the USACE Permit and will continue, or for a modification of the USACE permit, you must submit an application for renewal of this certification at least 60 days before the expiration date or any deadline established by USACE for certification action on the modification, or 60 days before the proposed effective date of the modification, whichever is sooner. (18 AAC 15.120(b), 18 AAC 15.130, 18 AAC 15.180).

Date: March 21, 2025



Nick Waldo, Program Manager
Storm Water and Wetlands